

# Little Calumet River Basin Development Commission

8149 Kennedy Avenue Highland, Indiana 46322 (219) 923-1118

JOHN DEMEO, Chairman  
Governor's Appointment

DOYLE NIEMEYER, Vice-Chairman  
Governor's Appointment

ARLENE COLVIN, Treasurer  
Mayor of Gary's  
Appointment

CLYDE BAUGHARD, Secretary  
Governor's Appointment

CHARLES AGNEW  
Governor's Appointment

GEORGE CARLSON  
Mayor of Hammond's  
Appointment

WILLIAM CRITSER  
Governor's Appointment

JERRY PAGAC  
Dept. of Natural Resources'  
Appointment

DAVID SPRINGMAN  
Governor's Appointment

JACK SWIKE  
Lake County Commissioners'  
Appointment

WILLIAM TANKE  
Porter County Commissioners'  
Appointment

DAN GARDNER  
Executive Director

## MEETING NOTICE

THERE WILL BE A MEETING OF THE  
LITTLE CALUMET RIVER BASIN DEVELOPMENT COMMISSION  
AT 6:30 P.M. THURSDAY, OCTOBER 6, 1988  
AT THE DEVELOPMENT COMMISSION OFFICE  
8149 KENNEDY AVENUE, HIGHLAND, INDIANA

### A G E N D A

1. Call to Order by Chairman John DeMeo
2. Recognition of Visitors, Guests
3. Approval of minutes of September 1, 1988 meeting
4. Reports of Standing Committees
  - A. Finance/Policy Committee - Arlene Colvin, Chairperson
    - Financial status report
    - Approval of claims for September, 1988
    - Other issues
  - B. Legislative Committee - George Carlson, Chairman
    - Report on State Budget Hearing held Sept. 29
    - Testimony of Congressman Visclosky in support of budget request
    - Update on status of Washington Corps decision on 3A plan
    - Letter from Corps appointing Jan Miller as Project Manager for Little Calumet River project
    - Other issues

Page

1-10

11  
12-16

17-19

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21-22

absent



C. Land Acquisition/Management Committee -  
Charles Agnew, Chairman

- Land Acquisition Committee meeting at 5:30 p.m.
- Appraisals, offers, acquisitions, recommended actions
- Other issues

D. Interim Flood Control/Planning Committee -  
Clyde Baughard, Chairman

- Update of river maintenance projects
  - Work to begin on river dredging project between Indpls Blvd & Kennedy Ave
  - Northcote Bridge replacement contract award
  - Penn Central R.R. permit status
- Little Calumet River Basin Commission meeting scheduled for October 18th
- Other issues

E. Breakwaters/Marina Committee -  
Bill Tanke, Chairman

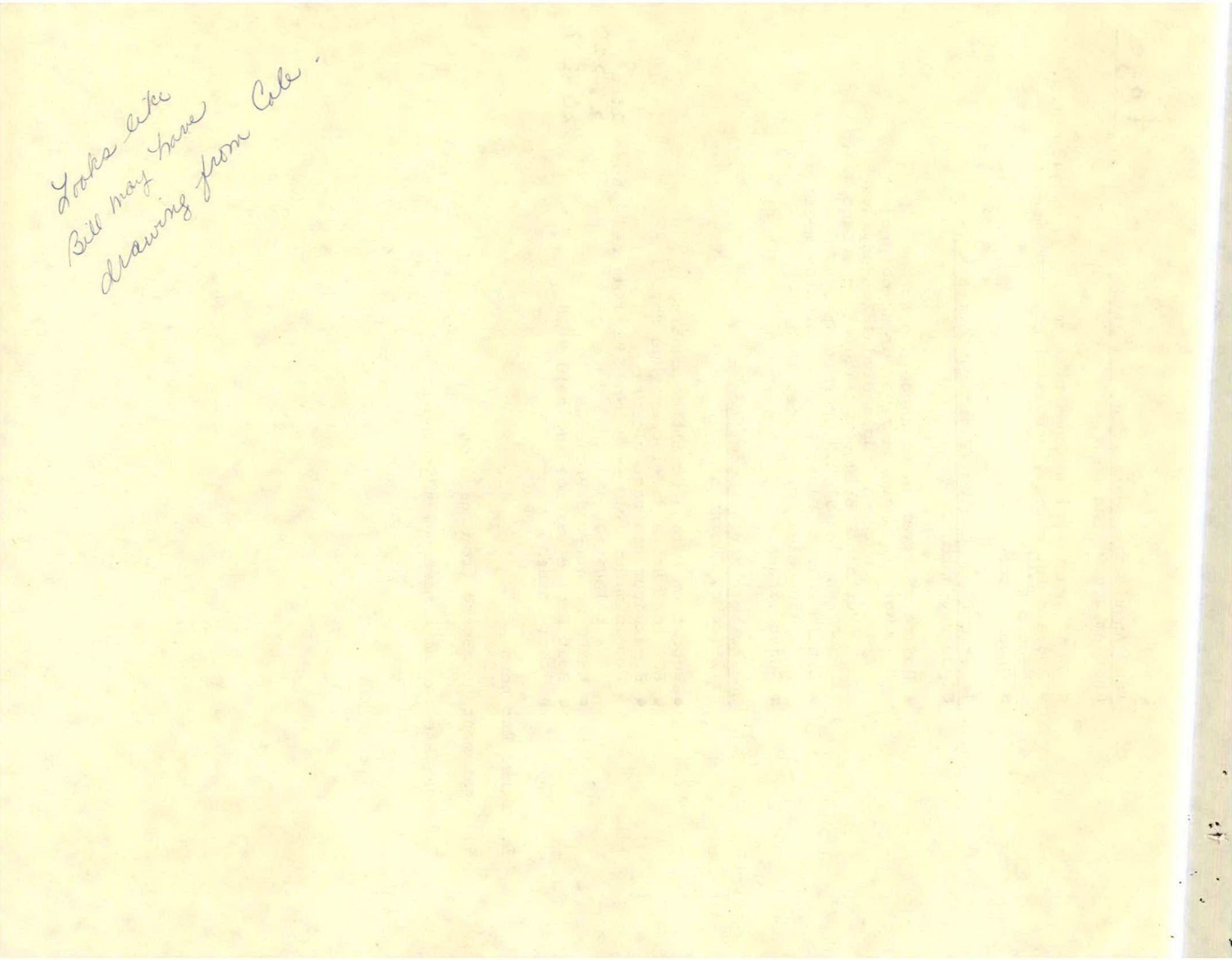
- Report on Marina Committee meeting
- RFP for marina development due Nov. 1
- Breakwater contract closure
- Commitment letter from GTE for telephone line relocation
- LMMDC Grant Fund Projects
- Boat Excise tax meeting held 9/30
- Other issues

23-25  
26-27

5. Other Business

6. Statements to Board from the floor

7. Set date for next meeting, adjournment



Looks like  
Bill may have  
drawing from Cole.

MINUTES OF THE LITTLE CALUMET RIVER BASIN DEVELOPMENT COMMISSION  
HELD AT 6:30 P.M. THURSDAY, SEPTEMBER 1, 1988  
AT THE COMMISSION OFFICES  
8149 KENNEDY AVENUE, HIGHLAND, INDIANA

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Chairman John DeMeo called the meeting to order at 6:30 p.m. There were nine Commissioners present. Guests were recognized and quorum was declared.

Development Commissioners:

Arlene Colvin  
George Carlson  
Charles Agnew  
Jack Swike  
Clyde Baughard  
Doyle Niemeyer  
John DeMeo  
Jerry Pagac  
David Springman

Staff:

Dan Gardner  
Bruce Stouffer  
Lou Casale  
Sandy Mordus

Visitors:

Robin Biesen - Post Tribune  
Ricky Austin - PAHLS  
Bob Frum - Lefty's Coho  
George Gossard - The Times  
Cutty Turnbull - Marquette  
Yacht Club  
Richard Bundy - Salmon Unltd.  
Harold Mauger - Gary  
Stephen Davis - IN. DNR  
Pete Zak - South Shore Marina  
Mary Jane Zak - " "

A motion was made by Clyde Baughard to approve the minutes of the August 4th meeting; seconded by Arlene Colvin; motion passed unanimously.

Finance/Policy Committee - Treasurer Arlene Colvin presented the financial report for July as well as the claims. Arlene Colvin made a motion to approve the claims as presented; seconded by Clyde Baughard; motion passed unanimously.

/

Legislative Committee - Committee Chairman George Carlson reported on the meeting held August 10-11 hosted by Congressman Visclosky in Washington in which he, Arlene Colvin, Deputy Mayor Richard Comer and Dan Gardner attended along with the Army Corps of Engineers to voice support for full levee protection in Gary. Col. Franco gave a very successful presentation to the Washington Corps. A decision by the Corps should be forthcoming shortly. Distributed to the Board was the "Position Statement of the Little Calumet River Basin Development Commission regarding Little Calumet River Project Construction" (herein attached to these minutes as Attach. A). Staff was directed to write a thank you letter to the Col. for his excellent presentation regarding Chicago Corps support.

Mr. Carlson stated that the budget request for \$3 million was mailed out to Ken Kobe, State Budget Agency Director. Support backup material accompanied the letter. Mr. Gardner stated he has asked Col. Franco to attend the budget hearing in Indianapolis on the 29th of Sept. A representative of the Congressman's Office and Senators Lugar & Quayle's Office will also be advised of and invited to the hearing.

Land Acquisition/Management Committee - Committee Chairman Chuck Agnew announced that 120 Permission to Appraise forms were mailed to property owners of the Tolleston Club properties. As of today, 44 signed forms have been returned to the office. He also reported that of the original 220 parcels that DNR and the Development Commission authorized to acquire between Cline and Grant, 38 will be condemnation; 14 are still active acquisitions; 13 will be tax sale.

Mr. Agnew stated that the Lake County Park Department has deferred until October the proposal on additional buildings at Lake Etta.

Farm leases will expire at the end of the year. Ewen & Evers leases have to be advertised. Mr. Agnew made a motion to advertise for bids on re-leasing these 2 properties for one year with an option for a second year renewal; motion was seconded by Clyde Baughard; motion passed unanimously.

Mr. Agnew stated that the house on the Foster property now owned by the Commission is constantly being broken into. Mr. Agnew made a motion for staff to have someone board up the house; motion seconded by Clyde Baughard; motion passed unanimously. At this time, it is not known what the Commission wants to do with the house but it is structurally sound so it will be boarded up temporarily until a decision is made as to its future use.

Mr. Agnew made a motion to establish the procedure of staff automatically securing structures as we purchase property in the future, thus eliminating the time waiting for a board meeting for approval of such; motion seconded by Jerry Pagac; motion passed unanimously.

Mr. Agnew made a motion to allow the attorney to collect and cancel the existing lease we have with Maurice Curran and furthermore, require him to clean up the property after his departure; motion seconded by Clyde Baughard; motion passed unanimously. Mr. Curran is currently 4 months behind on his rent and he has been non-responsive to our good faith attempts to work with him. He has always been continually late and staff has had to call several times before lease money has been received in the past.

Interim Flood Control Planning Committee - Committee Chairman Clyde Baughard reported that the sediment removal project from Indianapolis to Kennedy is still awaiting permit modification and should be approved shortly.

Mr. Baughard also reported that the Northcote Bridge replacement bids will be considered on September 12 and a contract awarded on September 19.

Mr. Baughard also stated that the application for permit approval on the Penn Central RR culvert replacement is on-going. The Detroit Corps has determined that the existing temporary low flow control structure must be made a non-regulatory permanent structure. In order to do this, 2 parties need to concur with replacement. Those 2 entities (Il. Attorney General's Office and Village of Lansing Flood Committee) previously sent letters of interest. Staff has mailed a letter and project description to them requesting their support so the permit can be obtained to enable the project to move on.

Mr. Gardner added that Jerry Pagac forwarded information on Erie RR bridge area quiet title action. That information has been forwarded on to the Highland Park Superintendent for his use.

Breakwaters/Marina Committee - In Committee Chairman Bill Tanke's absence, Dan Gardner updated the Commission on the resolicitation for the development of a marina. Proper advertisement has been done. Due date on bid proposals is November 1.

Mr. Gardner stated that the remaining monies to be paid to the Corps have not been paid yet. There is a problem with a Tract 12 easement which the Commission did not previously obtain title.

The attorney is currently looking into this Tract 12 easement to see what steps must be taken to acquire ownership. Clyde Baughard made a motion to issue the check for \$3,885 to the Corps to close out the contract; motion seconded by Charles Agnew; motion passed unanimously. It was determined that Midwest has no objection to the Development Commission closing the contract.

Mr. Agnew made a motion for easements to be granted to GTE for their use; motion seconded by Clyde Baughard; motion passed unanimously. Mr. Gardner stated that the legal descriptions are now being prepared. It has been proposed that the cost incurred on relocating the telephone line be shared equally between the city of Portage, the Development Commission and GTE.

Mr. Gardner reported that through the Lake Michigan Marina Development Commission, the city of Portage is submitting a budget request of \$4 million to the State Budget Agency. That amount will be used for infrastructure in the Portage marina "zone".

Mr. Gardner referred to the National Steel letter contained in packet stating that the existing pipe bridge could be removed if National Steel were able to connect to a sewer line on the east side of Burns Waterway. The city of Portage is currently earmarking monies to bring the sewer extension line to the edge of National Steel property so they can connect. Also, an engineering study is currently underway to determine the feasibility of a connecting line west of Burns Waterway. This would allow removal of the RR bridge which limits boat clearance.

Jerry Pagac made a motion to appoint Dan Gardner as a representative of the Development Commission to serve on a newly formed advisory member committee for the Lake Michigan Marina Development Commission; motion seconded by Charles Agnew; motion passed unanimously.

Mr. Gardner reported that a working committee has been revising a new boat excise tax proposed bill. The newly revised workable bill will be introduced in the next legislative session.

Mr. Baughard took the opportunity to thank George Carlson, Arlene Colvin, Richard Comer and especially Dan Gardner for the fine representation in Washington.

Statements from the floor - Harold Mauger relayed to the Board that cleanup work on the river at Grant St. still had not been done. Mr. Mauger was informed that he needs to contact the Lake County Drainage Board about that situation.

Ricky Austin, member of PAHLS (People Against Hazardous Landfills) complained to the Board about the inadequate job the IDEM and EPA were doing for this area.

Richard Bundy, Salmon Unlimited, questioned whether a low flow control structure would be put at Deep River to keep fish from migrating.

At the conclusion of the meeting, Chairman DeMeo apologized to the audience that this Commission cannot assume all the roles they wish it to assume. He explained that, although the Commission's hands were tied in certain areas, that did not mean the Commission doesn't care. There are certain agencies formed for specific jobs to do and the Development Commission does not and cannot perform jobs it is not mandated to do. It is a frustrating experience to feel no one is doing anything about legitimate concerns, i.e. hazardous landfills, cleaning debris from river, etc. The Commission sympathizes but does not have legal authority to perform all tasks.

The next meeting was scheduled for Thursday, October 6, 1988.

There being no further business, the meeting adjourned 7:40 p.m.

/sjm





# Little Calumet River Basin Development Commission

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Lake County Commissioners'  
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Porter County Commissioners'  
Appointment

DAN GARDNER  
Executive Director

August 11, 1988

## POSITION STATEMENT OF

### LITTLE CALUMET RIVER BASIN DEVELOPMENT COMMISSION

#### RE: LITTLE CALUMET RIVER PROJECT CONSTRUCTION

The Little Calumet River Basin Development Commission, the State legislatively created non-Federal sponsor agency to act as the State in implementing the long awaited and needed Little Calumet River flood control and recreation project wishes to offer the following points for your consideration in supporting the Congressionally authorized plan as the only plan that truly will accomplish the project purposes:

- The Federal project for urban flood protection along the Little Calumet River is sorely needed and the authorized plan is unanimously supported by the past and current Governor, State Department of Natural Resources, Senators Lugar and Quayle, Congressman Visclosky, all county and minicipal units of government in the affected area, area State legislators, affected citizenry and State/local environmental, civic and recreation groups. This support is truly impressive and offers the Corps a real base for a highly successful project if the authorized plan is followed. This support is based on good engineering principles, equity, vitally needed flood relief, and the prospects for this project to positively impact the economic and quality of life efforts currently underway in an area just beginning to climb out of hard, economic times.

- This demonstrable public and elected officials support has been built throughout the project planning process and was culminated in the Congressional authorization. This unanimous support is vital to the non-Federal sponsor agency in assuring the local cooperation items and funding to achieve a successful project schedule and completion. This support will ensure a success for the project, the area's future, and the Corps.
- The idea of a true "partnership" between the Corps and the non-Federal sponsor dictates a true sensitivity to the legitimate needs of the sponsor to make the project a success. To ignore the realities of needed local equity and unanimous support puts the sponsor in a no-win position and the project success at risk. To have an entire project process built over many years of cooperation drastically altered by a rule of economic separable elements leads us to conclude that the rule in this instance will not maximize long range project benefits to the region.

The Development Commission is attempting to act as a responsible project partner by seeking a project design that will receive wide acceptance and have the greatest positive impact on the area. We are not opposed to responsible cost saving measures; and have demonstrated this to the Corps by accepting added non-Federal share project costs and implementation responsibilities.

- The implications of not constructing the full structural, authorized plan are to divide the affected area in half - those who receive structural protection and support construction and those who do not and oppose this approach. From a sponsor point of view, this is an untenable situation. Each successive funding attempt will result in controversy and conflict of support. Our base of unanimous support will be forever shattered.
- The management requirements for past project construction will be impossible to assure performance in a development scenario that stops structural protection and major public flood storage purchases east of Cline Avenue. This approach is not realistic and will result in the creation of a "twilight zone" of restricted usage in the heart of an urbanized, redeveloping region. It will not be developable, but it also will not be publicly owned and reserved for public water

resource storage, trail and park development, health and safety improvements and revitalization. Constant pressures to develop, private infringements, and continued piecemeal solutions will be the probable future. The heavily developed urban setting demands a structural approach.

A much more useful scenario is presented by the authorized plan, which allows for public purchase and assured management of floodplain storage and wetland areas. Sensitive wetlands can be better protected and reserved; public park benefits to the region will be realized; and appropriate private developments will be coordinated adjacent to the publicly managed system. Direct flood protection, public recreation benefits and broad economic redevelopment will yield greater total benefits to support the initial governmental investment.

- From a technical perspective, the flow characteristics of the Little Calumet River system demand careful attention with regard to flow splits and directed flows of flood waters away from Illinois and toward the area east of Cline Avenue - the area not recommended for structural protection in the NED plan. We contend that to adequately produce a plan which structurally treats the entire project area as a hydrologic unit is required. Induced increases in flood levels east of Cline Avenue by the project construction demand adequate structural protection in the east reach of the river. This structural protection is demanded by technical and fairness reasons.

A major concern is that the significant Federal, State and local funding for this plan produce a project that constructs a single comprehensive solution. A scenario that constructs only one half a structural solution falls short of comprehensively solving the problems the plan was authorized to achieve; and still at a cost of many millions of Federal, State and local dollars. This scenario will not be judged by history as a success, with the previously mentioned pressures for development and upon management demanding further governmental actions upon project completion.

- One final, prime area of contention is the method used to calculate "economic benefit" of the project. We contend that an extremely narrow view of economic benefits vs project costs resulted in the justification of primarily non-structural measures east of Cline Avenue. We contend this view of the economics is flawed in assessing the benefits and impacts of the two respective construction approaches.

In terms of economic benefits calculated to the project, we feel present development alone cannot give an adequate comparison of the alternate futures to be created by the project scheme constructed. A major result of the prescribed NED analysis yields a project where those areas most in need of structural flood protection are excluded from structural measures - actually receiving induced greater levels of water. This area in question is located at the heart of major redevelopment efforts to revitalize northwest Indiana. The I-80/94 Borman corridor in the Indiana University Northwest area is targeted for major emphasis. For a major Federally funded project to actually work counter productive to economic redevelopment efforts is cause to question the method used to determine which project scheme would provide the greatest benefits to the area in which it will be constructed.

It is our contention that a wider view of project economic benefits to the area is needed to assess the merits of the NED vs the authorized plan. We believe the NED plan is basically "a penny wise and a pound foolish". It is relatively less expensive to initially construct; but after, offers only a minimum of benefits as compared to the authorized plan. It will be these continuing economic opportunities that will ultimately judge the utility and value of the plan to northwest Indiana. The location of the area in question is at the heart of the urbanized area, at the crossroads of I-80/94 and I-65. These vital arteries are prime development axis and deserve every consideration for structural protection. Their role in the regional economy as well as the interstate economy cannot be underestimated.

It is our belief that a more valid economic indicator of project worth is the total economic opportunity it will foster as a direct result of its implementation. The Congressionally authorized plan clearly provides a better environment for existing development; for continued travel through the flood area (vital to health and safety); and allows for attraction of

compatible commercial and business redevelopment along the river corridor. It is a positive constructive approach which will attract redevelopment vs a restrictive, negative approach based on regulatory restriction.

It is imperative to economic development efforts that the Little Calumet River Project be constructed to afford the I-80/94, Grant Street, I.U. Northwest area development opportunities. This is vital because the region's economic recovery efforts are tied to diversification efforts, service economy focus and major expansion to the Indiana University center. This is necessitated by the fact that between 1960 and 1980, some 40,000 steel and steel-related jobs were lost to the region's economy. This area has been slower to recover from these losses due to the steel industry's employment realignment. Steel production is up, profits are returning, but the jobs are gone forever. This realignment of the region's employment base requires every project that can have a positive impact be maximized toward this end. The location and potential of the Little Calumet River Project to play a major revitalization and economic development role must be considered in the economic benefits analysis of the Corps of Engineers.

In conclusion, these points summarize our reasons for strongly supporting the Congressional authorized plan as the only truly implementable approach.



# MERCANTILE NATIONAL BANK

JANUARY 1, 1988 - AUGUST 31, 1988

## CASH POSITION - JANUARY 1, 1988

Checking Account	
Land Acquisition	\$ 43,505.08
General Fund	38,699.96
Tax Fund	1,707.50
Investments	<u>868,500.00</u>

\$952,412.54.

## RECEIPTS: January 1, 1988 - August 31, 1988

Lease Rents	\$ 23,425.51
Interest	40,867.71
Land Acquisition	149,878.82
Taxes	<u>2,054.29</u>

## TOTAL RECEIPTS:

\$216,226.33

## DISBURSEMENTS: January 1, 1988 - August 31, 1988

1987 Expenses paid in 1988	\$ 22,874.98
Per Diem	5,108.00
Legal Service	2,644.64
NIRPC	35,752.95
Taxes	2,816.01
Travel & Mileage	733.08
Printing & Advertising	251.08
Bonds & Insurance	6,147.95
Meeting Expense	337.03
L/A Legal Services	17,284.00
L/A Professional Services	
(a) Appraisal Services	150.00
(b) Surveying Services	3,830.00
(d) Land Purchase Contractural	17,874.81
(e) Operational Contractural	21,217.44
L/A Land Purchase Cost	71,274.18
L/A Land Capital Improvements	15,598.00
L/A Insurance	<u>15,661.73</u>

## TOTAL DISBURSEMENTS:

\$239,555.88

## CASH POSITION - AUGUST 31, 1988

Checking Account	
Land Acquisition	\$ 17,931.29
General Fund	13,533.00
Tax Fund	1,118.70
Investments	<u>896,500.00</u>

\$929,082.99



**NORTHWESTERN INDIANA  
REGIONAL  
PLANNING COMMISSION**

8149 Kennedy Ave. 219-923-1060  
Highland, Indiana 46322 312-731-2646

DATE: September 7, 1988

ORGANIZATION: LITTLE CALUMET RIVER BASIN  
DEVELOPMENT COMMISSION

CONTRACT NO: P1.01

CONTRACT CODE: 952

PROJECT: FOR SERVICES PERFORMED DURING August 1988

INVOICE NO: P1.01.08

I N V O I C E

Project Salaries (Dan gardner) @ 75% of 50% of time	\$ 1,312.91
Project Salaries (Sandy Mordus) @ 75%	1,147.50
Associated OH Charges @ 35% of Project Salaries	861.14
Staff Mileage/Expenses	72.62
Room Rental (October 1988)	200.00
Accounting Service	150.00
Graphics/Printing Time @ \$15/hr. (Attachments)	112.50
Telephone : Local Service	60.00
Telephone: Billable Charges ( <del>Attachments</del> ) (ESTIMATE AUGUST 1988 )	64.00
Postage	373.95
Copying Charges @ \$.07 per Copy	51.38
Material Costs (Attachments)	17.70
Other Costs (Attachments)	- 0 -

TOTAL AUGUST 1988 COSTS \$ 4,423.70

OUTSTANDING PAYMENT DUE - 0 -

TOTAL PAYMENT DUE \$ 4,423.70

# Robert B. Stouffer

14803 GERRY PLACE, CROWN POINT, INDIANA 46307

September 12, 1988

TO: Dan Gardner, Executive Director  
Little Calumet River Basin  
Development Commission  
8149 Kennedy Avenue  
Highland, Indiana 46322

Please accept this statement as billing to the Development Commission for payment of \$16.00 per hour as per contract for work performed as Land Acquisition/Management Agent for the Little Calumet River Basin Development Commission.


August 29	-	7 hours	-	\$112
August 30	-	7 hours	-	\$112
August 31	-	7 hours	-	\$112
September 1	-	10-1/2 hours	-	\$168
September 2	-	5 hours	-	\$ 80
September 6	-	7 hours	-	\$112
September 7	-	7 hours	-	\$112
September 8	-	7 hours	-	\$112
September 9	-	7 hours	-	\$112
September 12	-	7 hours	-	<u>\$112</u>

Total hours . . . . . 71-1/2 hours

Total payment due . . . . . \$1,144

  
Robert B. Stouffer

APPROVED:

  
Dan Gardner  
Executive Director  
Little Calumet River Basin  
Development Commission

# Robert B. Stouffer

14803 GERRY PLACE, CROWN POINT, INDIANA 46307

September 30, 1988

TO: Dan Gardner, Executive Director  
Little Calumet River Basin  
Development Commission  
8149 Kennedy Avenue  
Highland, Indiana 46322

Please accept this statement as billing to the Development Commission for payment of \$16.00 per hour as per contract for work performed as Land Acquisition/Management Agent for the Little Calumet River Basin Development Commission.

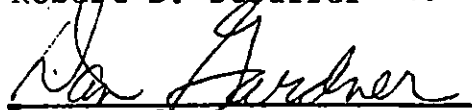
September 13	-	7 hours	-	\$112
September 14	-	7 hours	-	\$112
September 15	-	7 hours	-	\$112
September 16	-	7 hours	-	\$112
September 19	-	7 hours	-	\$112
September 20	-	7 hours	-	\$112
September 21	-	7 hours	-	\$112
September 22	-	7 hours	-	\$112
September 23	-	7 hours	-	\$112
September 26	-	7 hours	-	\$112
September 27	-	7 hours	-	\$112
September 28	-	7 hours	-	\$112
September 29	-	7 hours	-	\$112
September 30	-	7 hours	-	\$112

Total hours . . . . . 98 hours

Total payment due . . . . . \$1,568

  
Robert B. Stouffer

APPROVED:

  
Dan Gardner  
Executive Director  
Little Calumet River Basin  
Development Commission

# Robert B. Stouffer

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14803 GERRY PLACE, CROWN POINT, INDIANA 46307

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September 12, 1988

TO: Dan Gardner, Executive Director  
Little Calumet River Basin  
Development Commission  
8149 Kennedy Avenue  
Highland, IN 46322


Please accept this statement as billing to the Development Commission for reimbursement of mileage at \$.25 per mile as per contract for travel incurred for work performed as Land Acquisition/Management Agent for the Little Calumet River Basin Development Commission. Mileage vouchers enclosed.

August 1 - 31, 1988:

Total miles - 174 miles @ \$.25 = \$43.50

  
Robert B. Stouffer

APPROVED:

  
Dan Gardner  
Executive Director  
Little Calumet River Basin  
Development Commission



# Robert B. Stouffer

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14803 GERRY PLACE, CROWN POINT, INDIANA 46307

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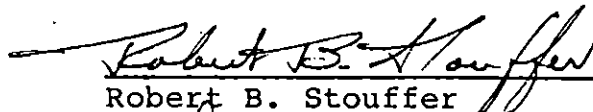
September 30, 1988

TO: Dan Gardner, Executive Director  
Little Calumet River Basin  
Development Commission  
8149 Kennedy Avenue  
Highland, IN 46322

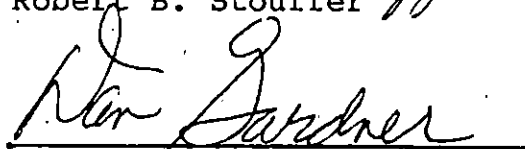
Please accept this statement as billing to the Development Commission for reimbursement of mileage at \$.25 per mile as per contract for travel incurred for work performed as Land Acquisition/Management Agent for the Little Calumet River Basin Development Commission. Mileage vouchers enclosed.

September 1 - 30, 1988:

Total miles - 241 miles @ \$.25 = \$60.25

  
Robert B. Stouffer

APPROVED:

  
Dan Gardner  
Executive Director  
Little Calumet River Basin  
Development Commission

**Congress of the United States**  
**House of Representatives**  
**Washington, DC 20515**

TESTIMONY OF

PETER J. VISCLOSKY

MEMBER OF CONGRESS

IN SUPPORT OF THE LITTLE CALUMET RIVER BASIN DEVELOPMENT

COMMISSION'S CAPITAL BUDGET REQUEST

SEPTEMBER 29, 1988

I strongly support the Little Calumet River Basin Development Commission's capital budget request for the 1989-91 State Biennium Budget. The Commission's \$3 million request will provide the necessary funds to begin construction of a key flood control project in Lake and Porter counties.

The Little Calumet River Project will provide comprehensive flood control for a number of cities and towns in Northwest Indiana including Hammond, Gary, Munster, Portage, Griffith, Highland and Lake Station. This project will improve the quality of life for residents in these communities and open new land for economic development throughout the region.

Today's request will provide some of the funds needed to match the Federal grants which have already been authorized for the construction of this project. In 1986, Congress passed the Water Resources Development Act which authorizes the U.S. Army

Corps of Engineers to construct this important project. On July 19, 1988, the President signed into law the Fiscal Year 1989 Energy and Water Development Appropriations Act into law which provides \$240,000 for the final study of this project prior to its construction.

Construction is scheduled to begin during the spring of 1990. The request before you today will enable it to begin on time.

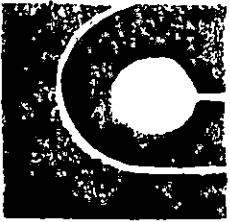
Since coming to Congress, I have advocated the authorization of this project and implementation of a plan which would ensure its construction from the Illinois state line east to I-65 in Gary. This plan (Plan 3A) will provide significant benefits. According to the Army Corps' regional office, flooding of the Little Calumet River results in an average of \$8.7 million in damage each year. In sum, it is estimated that almost \$10 million in economic benefits would ensue from the project each year.

Plan 3A would construct levees and flood walls along portions of the river while deepening and widening it in others. The estimated total cost of the project is \$67.3 million. These costs will be shared by the Federal government, the state of Indiana, and local governments with the Federal government paying the greatest share of the cost.

In order to fully utilize the federal funds already authorized for the project and move ahead with Plan 3A, it is essential that the Commission's funding request be appropriated

during the next session of the General Assembly.

I therefore conclude by respectfully requesting your approval of this budget item - not only for those who suffer the ravages of flooding, but for all those who would benefit by a rejuvenated local economy.



# Little Calumet River Basin Development Commission

8149 Kennedy Avenue Highland, Indiana 46322 (219) 923-1118

JOHN DEMEO, Chairman  
*Governor's Appointment*

September 13, 1988

DOYLE NIEMEYER, Vice-Chairman  
*Governor's Appointment*

ARLENE COLVIN, Treasurer  
*Mayor of Gary's  
Appointment*

CLYDE BAUGHARD, Secretary  
*Governor's Appointment*

CHARLES AGNEW  
*Governor's Appointment*

GEORGE CARLSON  
*Mayor of Hammond's  
Appointment*

WILLIAM CRITSER  
*Governor's Appointment*

JERRY PAGAC  
*Dept. of Natural Resources'  
Appointment*

DAVID SPRINGMAN  
*Governor's Appointment*

JACK SWIKE  
*Lake County Commissioners'  
Appointment*

WILLIAM TANKE  
*Porter County Commissioners'  
Appointment*

DAN GARDNER  
*Executive Director*

Jess J. Franco, Jr. P.E.  
LTC, Corps of Engineers  
District Engineer  
219 S. Dearborn Street  
Chicago, IL 60604-1797

Dear Col. Franco:


As a followup to our telephone conversation on Friday, September 9, the Little Calumet River Basin Development Commission would like to invite you, as well as Dave Hunter and Jan Miller, to the Commission's budget hearing on October 29 at 1:30 p.m. before the Indiana General Assembly's State Budget Committee.

This 45 minute meeting will be held in Room 431 of the State Capital. We view this budget hearing for our upcoming biennium capital request as critical to the legislators' understanding of the imminent construction of the Little Calumet River project. Your participation in explaining the Corps of Engineers needs to accomplish project construction is extremely important to their understanding of this process. I will be happy to work with you and your staff prior to the actual hearing to coordinate our presentation to the Committee.

Also, let me take this opportunity to thank you for your excellent presentation in Washington before the Asst. Secretary of the Army John Doyle in support of the full levee protection plan along the Little Calumet River. Your commitment to this approach and the area it will benefit is much appreciated.

Thank you for your commitment to attend on the 29th.

Sincerely,

  
Dan Gardner  
Executive Director

/sjm





DEPARTMENT OF THE ARMY  
CHICAGO DISTRICT, CORPS OF ENGINEERS  
219 SOUTH DEARBORN STREET  
CHICAGO, ILLINOIS 60604-1797

7 SEP 1988

REPLY TO  
ATTENTION OF

Planning Division

Mr. Dan Gardner  
Executive Director  
Little Calumet River Basin  
Development Commission  
8149 Kennedy Avenue  
Highland, Indiana 46322

Dear Mr. Gardner:

As you know Mr. David Hunter has been our study manager for the Little Calumet River, Indiana project for some time now and has been the primary point of contact between you and this office. The Corps of Engineers has recently initiated a new project management concept. The objective of this system is to provide "cradle-to-grave" management of our larger projects in order to expedite their planning, engineering and design, and construction and provide for an efficient utilization of federal and non-federal funds.

I have selected the Little Calumet River, Indiana project as one of the first projects in the Chicago District to be managed under this new system. A new project management office has been established operating directly under a new civilian Deputy District Engineer (Management) position. For the interim, Mr. Richard Carlson has been detailed to act in this position. Two Independent Project managers will operate under the Deputy's direction to manage these selected projects. Mr. Jan Miller has been detailed to act as the Independent Project Manager for the Little Calumet River, Indiana project.

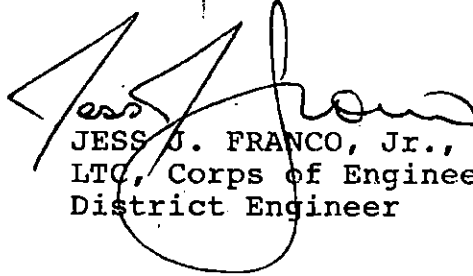
Mr. Miller will be responsible for coordinating with you on the negotiations of the Local Cooperation Agreement, overall schedule and funding requirements, and serving as the primary point of contact for this project. Please contact him at any time. His telephone number is (312) 353-8576.

As an added note, it was a pleasure to meet with you and your Commission members at Mr. Visclosky's office in Washington.

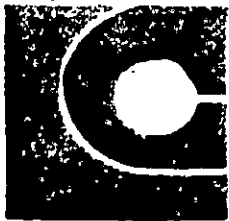
7 SEP 1968

Our decision document has been forwarded to the Assistant Secretary of the Army (Civil Works) and I expect a decision in the near future. I will inform you as soon as I receive word.

Sincerely,

A handwritten signature in dark ink, appearing to read 'Jess J. Franco, Jr.', is written over the typed name. The signature is stylized with a large, sweeping 'J' and a long horizontal stroke.

JESS J. FRANCO, Jr., P.E.  
LTC, Corps of Engineers  
District Engineer



# Little Calumet River Basin Development Commission

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WILLIAM TANKE  
*Porter County Commissioners'  
Appointment*

DAN GARLNER  
*Executive Director*

September 13, 1988

Mr. R. L. Biggs  
Engineering Supervision-Network Facilities  
G.T.E. North Inc.  
14 Lafayette Street  
P. O. Box 431  
Valparaiso, In 46383

Re: Marina, Crisman Rd., Portage, IN.

Dear Mr. Biggs:

I am writing in response to your letter of June 30, 1988 and our recent telephone conversation regarding your conditions for the relocation of the service cable duct system located in the west right of way of Crisman Road.

The first paragraph of your letter discusses a three way partnership for sharing GTE's relocation costs. As per our earlier meeting in Portage, this arrangement is acceptable to the Development Commission and Mayor Maletta has indicated it is also acceptable to the city. He wishes to access Lake Michigan Marina Commission funds for his \$70,000 share. To draw down the funds, he needs a letter from GTE committing your \$70,000 share. To enable this to proceed, the Development Commission board has agreed by motion at their September 1 regular board meeting to make available to GTE the necessary easements for the relocation. A drawing of these easements are included for your information and review.

The Development Commission also commits \$70,000 to cost share in the project. To allow the city of Portage to access the available State funds, please cause a letter of your commitment of \$70,000 to be forwarded to the city attention to Mayor Maletta at your earliest convenience, if at all possible, before September 28th which is the next Lake Michigan Marina Development Commission meeting.

Mr. R. L. Biggs  
September 13, 1988  
Page 2

If you have any questions, please call me.

We look forward to working with you on this project which will further marina development in the Portage area.

Sincerely,

A handwritten signature in cursive script, appearing to read "Dan Gardner".

Dan Gardner  
Executive Director

/sjm  
encl.

cc: Mayor Sammie Maletta



**GTE North Incorporated  
Indiana Operations**

14 Lafayette Street  
P.O. Box 431  
Valparaiso, Indiana 46384-0431  
219 462-5163

**September 15, 1988**

EF 6

**Mayor Sammie Maletta  
City of Portage  
6070P Central Avenue  
Portage, IN 46368**

**Dear Mayor Maletta:**

**SUBJECT: MARINA, CRISMAN ROAD, PORTAGE, INDIANA**

GTE North Incorporated agrees to a 3-way partnership with the City of Portage and the Little Calumet River Basin Development Commission on the sharing of relocation cost of GTE's facilities caused by the marina construction. The Little Calumet River Basin Development Commission has agreed to the partnership and easements necessary for the relocation in a letter dated September 13, 1988. Pending approval by the City of Portage, recording of easements and approval of state permits, relocation plans may proceed.

Required from the city is their agreement to the 1/3 share of the estimated \$222,897 relocation cost plus assurances that Crisman Road from S.R. 249 north to the south line of NIPSCO easement will remain public right-of-way and at its current grade.

Please remember that this relocation will take approximately 10 months. If you have any questions, please call R. L. Biggs, Engineering Supervisor in Valparaiso at (219) 464-1132.

**Sincerely,**

*Charles Jones for G. Gawronski*

**G. GAWRONSKI  
State Vice President-General Manager**

**GFG:RLB:jd**





Sammie L. Maletta

Mayor

## LAKE MICHIGAN MARINA DEVELOPMENT COMMISSION GRANT FUND PROJECTS

### 1. Removal of Waterway Obstructions

This project will remove the most significant obstructions along the Portage-Burns Waterway, thereby opening inland marina sites to larger boats. Without these larger boats, the various Portage marina developments would not be financially feasible. This budget line item includes:

- a. removal of Midwest Steel's sanitary waste treatment plant from the west side of the waterway at the entrance to Lake Michigan;
- b. removal of the sewer pipeline and pipeline bridge which crosses above the waterway;
- c. elimination of the hazardous pipeline bridge abutments which protrude into the waterway at the entrance to Lake Michigan;
- d. removal of a rail bridge crossing the waterway

In order to eliminate the sanitary waste treatment plant and its appurtenances, the city will extend a municipal sanitary sewer line to Midwest Steel. This is a significant departure from past policy. The city will be substituting public treatment capacity for private treatment capacity. This will result in a net decrease in wastewater treatment capacity within the city; however, the public benefit (marina development) has been judged to outweigh the public cost. This project will be funded by Midwest Steel and grant funds.

### 2. General Telephone Cable Relocation

This project will open the Little Calumet River Basin Development Commission marina site for development. A GTE deep cable presently bisects the site. The project will be funded by the Little Calumet River Basin Development Commission, GTE-North and grant funds.

### 3. Waterway Shore Stabilization and Improvement

An often repeated concern of private marina developers has been the general appearance and maintenance of Portage-Burns Waterway. This project will be funded by the Portage Port Authority, Portage Redevelopment Commission and grant funds. The project includes various landscaping, shore stabilization, and public safety related improvements. The project will improve the appearance of the channel (a marketing tool); stabilize the steep shoreline (preventing erosion); and improve boating safety along the channel.

Time Schedule: These projects are scheduled for design during the fourth quarter 1988. Construction is scheduled to be complete by the end of the fourth quarter 1989.

# CITY OF PORTAGE MARINA PROJECTS

PROJECT NUMBER	SOURCE OF FUNDS						TOTAL
MIDWEST STEEL	GTE NORTH	PORTAGE PORT AUTHORITY	PORTAGE REDEVELOP- MENT COMMISSION	LITTLE CALUMET RIVER BASIN COMMISSION	GRANT FUNDS		
286,000	---	---	---	---	350,000		636,000
---	70,000	---	---	70,000	70,000		210,000
---	---	21,500	21,500	---	43,000		86,000
TOTALS 286,000	70,000	21,500	21,500	70,000	463,000		932,000

PROJECT COST ESTIMATES PREPARED BY: Portage City Engineer; Midwest Steel Division-Engineering Department; GTE North-Engineering Department

# Group studies Calumet River cleanup

By Robin Bleson  
Correspondent

**EAST CHICAGO** — The greatest problem facing Grand Calumet River cleanup efforts is the lack of leadership in dealing with the waterway, Grand Cal Task Force President John Beckman told civic leaders Wednesday.

Beckman met with representatives from Gary, East Chicago and Hammond in the first in a

series of meetings slated to discuss possible funding for a Grand Calumet River cleanup.

Beckman said task force members have been meeting for nine years, attempting to find a way to dredge and dispose of the sediments from the bottom of the polluted river.

"That no one is in charge of the river may be the biggest problem facing a river cleanup," said Beckman.

East Chicago City Councilman Gus Kouras, D-2nd, said major industrial users along the river who have dumped industrial pollutants during the last 75 to 100 years should be asked to aid in the cleanup.

Beckman said while industrial users could be asked to contribute funding for a cleanup effort further in the course of the project, primary responsibility for dredging will ultimately lie with

Gary, Hammond and East Chicago.

A comprehensive approach to river management such as one used by the Little Calumet River Basin Development Commission, which will coordinate a federally funded flood control project along the Little Calumet River — slated for construction in two

See Grand Cal, Page B3

## Grand Cal

... from Page B1

years — may offer the best long-range approach, he added.

The Little Calumet River also flows into Porter County.

The time needed to develop support for a second government-funded river development commission may be its biggest drawback, Beckman noted.

"The Grand Calumet is a health hazard now and we need to find a way to bypass the years needed to develop a river commission authority," said Beckman.

Representatives from the three cities said they would ask officials of their respective communities to support the Grand Calumet River becoming a legal water drain under state of Indiana guidelines.

Once designated as a legal drain, the river would qualify for assistance from the Lake County Drainage Board, board member Bill Henderson said.

The other two main waterways in Lake County, the Kankakee and Little Calumet rivers, have already been designated as legal drains, he said.

The Drainage Board could offer expertise to a dredging project but can offer only limited funding, said Henderson.

Hammond Sanitary Board President Terrance Mehan said an alternative to the lengthy public hearings necessary for drainage board assistance would be to jointly petition federal and state environmental authorities for funding assistance.

He suggested the cities jointly prepare a cleanup package, admit to polluting the river, and ask for federal and state funding.

Gary Councilman Wilfredo Sanchez, D-6th, said, "We need to stop pointing fingers. The state is not going to help us until we clean up our own backyards."



C O N G R E S S M A N

**PETE VISCLOSKY**

*Working For You!*

First Congressional District

Fall 1988

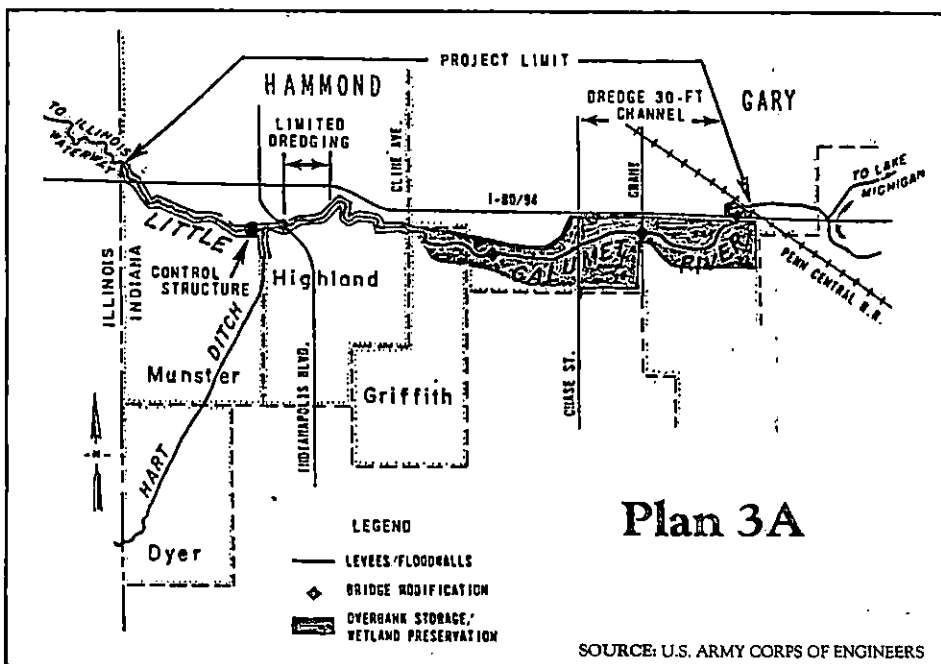
## LITTLE CALUMET RIVER PROJECT IMPACTS REGION

**F**uture development in Northwest Indiana will be greatly influenced by a final decision made this fall on the scope of the Little Calumet River flood control project.

Whether one lives in Hammond, Gary, Munster, Portage, Griffith or Highland, flooding from the Little Calumet River has a harmful impact on the community, reducing the potential for development and the quality of life.

Since coming to Congress, I have been advocating that the Army Corps of Engineers follow a plan which would ensure construction of a comprehensive flood control program for the river, extending through Griffith, Gary and other areas east of Cline Avenue.

This would provide comprehensive flood control for Northwest Indiana, improve the quality of life for residents and open new land for economic development which has been plagued by the threat of the river's flooding. Beneficial



The two other possible plans (Plan \_\_\_\_\_ have been stifled



PLEASE SIGN

# ATTENDANCE ROSTER

Name of meeting:

LCRBDC

Date:

10/6/88

	NAME (please print)	Organization and/or Address	
1	HAROLD MAUGER	3379 CALHOUN ST GARY 46406	1
2	STEPHEN E. DAVIS	INDIANA DNR	2
3	EDW. A. LUKOWSKI, JR	HAND IND.	3
4	Pete Zak	South Shore Marine, Inc	4
5	Mary Jane Zak	" " " "	5
6	Richard J. Bernady	Salmon Unlimited of IN	6
7	Lorrie Gray	The Times	7
8	Robin Bresen	Post Tribune	8
9	CA. TURNBULL	MARQUETTE YACHT CLUB	9
10	JEFF GUNNING	TOWN TRUSTEE, Merrillville	10
11	TERRY & LIZ McCloskey	IZAAC WALTON LEAGUE	11
12	HERB READ	IZAAC WALTON LEAGUE	12
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Chairman:

Location: