MEETING NOTICE

THERE WILL BE A MEETING OF THE
LITTLE CALUMET RIVER BASIN DEVELOPMENT COMMISSION
AT 6:30 P.M. THURSDAY, APRIL 5, 1990
AT THE OFFICE OF THE REGIONAL PLANNING COMMISSION
8149 KENNEDY AVENUE
HIGHLAND, INDIANA

AGENDA

1. Call to Order by Chairman Doyle Niemeyer
2. Recognition of Visitors, Guests
3. Approval of minutes of March 1, 1990 meeting
4. Introduction of new Commission member
   - Nathaniel Leonard, Lake County Commissioners' Appointment
5. Reports of Standing Committees
   A. Finance/Policy Committee - Clyde Baughard, Treasurer
      - Financial status report
      - Approval of claims for March
      - Other issues
   B. Legislative Committee - George Carlson, Chairman
      - Corps project coordinating meeting to be held 2:30 p.m. Thursday, April 5th
      - Federal issues
      - State issues
      - Project approval by Water Resources Council/Natural Resources Commission
C. Land Acquisition/Management Committee - Charles Agnew, Chairman
   - Committee meeting at 5:30 p.m.
   - Appraisals, offers, acquisitions, recommended actions
   - Meeting with Gary Park Board officials re: land dedication/use
   - Receipt of State water quality certification on project

D. Interim Flood Control/Planning Committee - Clyde Baughard, Chairman
   - Erie RR bridge piers removal status
   - Conrail culverts project status
   - Basin Commission/Dev. Comm. joint meeting

E. Breakwaters/Marina Committee - Bill Tanke, Chairman
   - Sand removal update
     → DNR fund transfer proposal
   - Marina development status
   - Permits hearings - Portage on 4/26

6. Other Business
7. Statements to Board from the floor
8. Set date for next meeting, adjournment
MINUTES OF THE LITTLE CALUMET RIVER BASIN DEVELOPMENT COMMISSION
HELD AT 6:30 P.M. THURSDAY, MARCH 1, 1990
AT THE COMMISSION OFFICES
8149 KENNEDY AVENUE, HIGHLAND, INDIANA

Chairman Doyle Niemeyer called the meeting to order at 6:35 p.m. Eight (8) Commissioners were present. Quorum was declared and guests were recognized.

Development Commissioners:  Visitors:
George Carlson
Doyle Niemeyer
Clyde Baughard
Charles Agnew
Dave Springman
Rudy Clay
Steve Davis
Bill Critser
Jerry Pagac - DNR
Richard Bundy - Salmon Unltd.
Terry McCloskey - Izaak Walton
Liz McCloskey - Izaak Walton
Harold Mauger - Gary resident

Staff:
Dan Gardner
Lou Casale, Attorney
Sandy Mordus
Bruce Stouffer

Chairman Doyle Niemeyer introduced Steve Davis as the new Commissioner appointed by the Dept. of Natural Resources. He also announced the receipt of Mayor McDermott's letter re-appointing George Carlson to another four year term.

Chairman Niemeyer presented outing Commission DNR member Jerry Pagac with a plaque thanking him for his dedicated service to the Commission in past years.

A motion was made by Clyde Baughard to approve the minutes of the February 1st meeting; seconded by Bill Critser; motion passed unanimously.

Finance/Policy Committee - Treasurer Clyde Baughard presented the financial status report for January as well as the claims. Mr. Baughard made a motion to approve the pending claims; motion seconded by Dave Springman; motion passed unanimously.
LCRBDC Minutes
March 1, 1990
Page 2

Legislative Committee - Mr. Gardner gave report. He informed the Commission that the Corps has indicated they would like to give quarterly reports to the Board once the project begins. They will meet monthly with staff to work out pending issues. Staff did meet with the Corps today and some important outstanding issues were given to them.

Signing ceremony is still scheduled for mid to end of May with construction start planned for July.

Mr. Gardner informed the Commission that $2.9 million was contained in President Bush's budget. Status report has been submitted to the State Budget Agency.

Land Acquisition/Management Committee - Committee Chairman Chuck Agnew made a motion to approve 2 appraisals received - DC345 and DC352; motion seconded by Clyde Baughard; motion passed unanimously. Staff is continually working toward obtaining signed options.

Mr. Agnew stated the bid opening for leasing the farmland is March 5th. Mr. Agnew made a motion to authorize staff to accept highest and best bid subject to ratification at next Board meeting. Provision in lease has to address stoppage of pumping in emergency flooding situations. Motion seconded by Clyde Baughard; motion passed unanimously.

Discussion was held concerning the contract to hire a consultant as a recreation planning/environmental coordinator. Work scope would include coordination of a river corridor clean-up project, coordination of an overall recreation concept plan with project communities and coordination of a wetlands restoration/management plan for the project lands. A motion was made by Chuck Agnew to approve the contract; seconded by Clyde Baughard; motion passed unanimously.

Interim Flood Control Committee - Dan Gardner reported that ownership of the Erie RR bridge has been transferred to the Development Commission. The city of Hammond has $18,000 to use for the removal of piers on the bridge.

It was stated that the Corps will be letting contracts by segments and then once completed, turned over for maintenance. The Development Commission will have the responsibility for maintenance.
Breakwaters/Marina Committee - In Committee Chairman William Tanke's absence, Dan Gardner gave the report. He stated that a committee meeting will be held shortly. Mr. Gardner reported he accompanied Mayor Maletta and Portage city engineer to Detroit Corps office to discuss the number of marina developments proposed for Portage waterway. It was agreed upon that all interested marina parties would meet and draw up a scope of work satisfactory to all concerned.

Mr. Gardner announced that the Portage Port Authority passed a ruling to charge $1,000 per slip to be paid by the new marina developing companies that are planning a new marina. It is the Commission's understanding that planning a public marina would exclude the Commission from that fee.

The issue of sand removal is being pursued.

Mr. Gardner discussed the Corps monitoring of the sediment at the breakwater site. Emergency dredging is not needed.

Mr. Gardner reported he is still trying to arrange a meeting with union officials in order to allow for the sand removal by the U. S. Marine Corps Reserves.

Statements from the floor - Terry McCloskey talked about the wetlands restoration idea and the money in the state budget allowed for restoration. He informed the Commission that he has just recently been appointed to the Hammond Natural Resources Commission. He is participating in a massive cleanup of five miles of the river in Hammond in conjunction with Earth Day. He also expressed concern regarding the private marinas proposed for Portage. His concern is making sure that Portage gets a public marina, that being the Development Commission's. Mr. Gardner informed everyone that the Commission did submit a position statement to the state, making them aware of the public commitment and urging adequate provisions be made for the public marina.

Richard Bundy talked about the green belt. He also expressed concern that the public marina would be jeopardized by the quantity of the private marinas.

Harold Mauger, private resident from Gary, is still pursuing cleanup of the culverts. He expressed dismay that the river is not going down as fast as he thinks it should.

There being no further business, the meeting was adjourned at 7:40 p.m. The next meeting was scheduled for April 5, 1990.
March 12, 1990

Mr. Dan Gardner
Executive Director
Little Calumet River Basin
Development Commission
8149 Kennedy Avenue
Highland, Indiana 46322

Dear Mr. Gardner:

Per a conversation that was had with our County Attorney John Dull, we understand that because of the state statue concerning "Lucrative Positions", Commissioner Clay cannot serve, which is certainly regrettable.

Because of that situation, the name of Nathaniel Leonard, 519 Chase Street, Gary, Indiana 46404 is being submitted as a replacement, he will do a good job.

Sorry for the inconvenience.

Thanking you in advance.

Sincerely,

BOARD OF COMMISSIONERS
OF THE COUNTY OF LAKE

RUDOLPH CLAY, PRESIDENT

STEVE C. COREY

ERNEST NIEMEYER

hh/
MERCANTILE NATIONAL BANK

JANUARY 1, 1990 - FEBRUARY 28, 1990

CASH POSITION - JANUARY 1, 1990
Checking Account
Land Acquisition $19,369.97
General Fund 55,692.86
Tax Fund 1,124.07
Investments 916,500.00

$992,686.90

RECEIPTS: JANUARY 1, 1990 - FEBRUARY 28, 1990
Lease Rents $14,110.53
Interest 3,981.92
Land Acquisition 129,904.83

$147,997.28

DISBURSEMENTS: JANUARY 1, 1990 - FEBRUARY 28, 1990
1989 Expenses pd in 1990 $15,988.84
Legal Services 283.33
N I R P C 4,675.67
Printing & Advertising 313.24
Bonds & Insurance 228.00
L/A Professional Services
(a) Appraisal Services 8,220.00
(c) Engineering 1,100.00
(d) Land Purchase Contractual 3,099.66
(e) Operational Contractual 16,065.75
L/A Legal Services 1,887.00
TOTAL DISBURSEMENTS: $51,861.49

CASH POSITION - FEBRUARY 28, 1990
Checking Account
Land Acquisition $113,444.64
General Fund 57,753.98
Tax Fund 1,124.07
Investments 916,500.00

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STATE OF INDIANA

BEFORE THE

NATURAL RESOURCES COMMISSION
OF THE

DEPARTMENT OF NATURAL RESOURCES

IN THE MATTER OF:

SAVE THE DUNES,
IZAAK WALTON LEAGUE,
LAKE MICHIGAN FEDERATION,
HOOSIER ENVIRONMENTAL COUNCIL, INC.
Claimants,

vs.

DEPARTMENT OF NATURAL RESOURCES,
Respondent,

and

CITY OF PORTAGE,
MILLER CHAPTER, IZAAK WALTON LEAGUE,
LAKE COUNTY TRUST CO. (TRUST NO. 3811),
LITTLE CALUMET RIVER BASIN DEV. COMM.,
Respondent Intervenors.

ADMINISTRATIVE CAUSE
NOS.: 90-027W, 031W
(DOCKET NO. G-12,159)
90-028W, 034W
(DOCKET NO. A-11,966)
90-029W, 033W
(DOCKET NO. A-11,899)
90-030W, 032W
(DOCKET NO. A-11,335)

REPORT OF PREHEARING CONFERENCE

Prehearing conference was held as scheduled on March 14, 1990. All Claimants agreed to consolidate their requests for review into one ongoing action. Intervention was granted without objection to the above named parties. The Claimants requested that all permits be stayed until the Natural Resources Commission issues a final order on the above listed causes. Hearing no objection from any party the request for stay was approved.
The parties were represented at this conference as follows:

Save the Dunes
Izaak Walton League
Lake Michigan Federation
Hoosier Environmental Council
Department of Natural Resources

Tom Anderson
Terry McCloskey
Cameron Davis
David Canright
Dan McNerny, DAG
Mike Neyer, DOW
Ken Smith, DOW
Dave Turner, DFW
William S. Suarez, esq.
John T. Hannon, P.E.

City of Portage
Miller Cpt, Izaak Walton League
David W. Galloway, Sr., esq.
Roger Mays
Charles Stier
Herbert S. Lasser, esq.

Lake City Trust Co.
Little Cal. RBDC
Dan Gardner, Exec. Dir.

The parties all agreed to negotiate but nothing more could be formally accomplished until the Claimants present their specific objections to each permit. Therefore the Claimants will file with each party and the administrative law judge a detailed list of their contentions by April 16, 1990.

A status conference will be held to discuss these contentions at 11:00 a.m. EST (CDT) on April 26, 1990, in the Portage City Hall, Portage, Indiana. Negotiations are encouraged prior to this status conference.

Dated: March 15, 1990

Tim Rider
Administrative Law Judge
601 State Office Bldg.
100 N. Seante Av.
Indianapolis, IN 46204
(317)232-7082
A copy of the foregoing was sent to the following:

Tom Dustin
Hoosier Environmental Council
3620 N. Meridian St.
Indianapolis, IN 46208

David Canright
Hoosier Environmental Council
410 S. 9th St.
Chesterton, IN 46304

Dan McInerny
Deputy Attorney General
219 State House
Indianapolis, IN 46204
attn: Environmental Section

Herbert S. Lasser
Attorney at Law
521 E. 86th av.
Merrillville, IN 46410

Lake County Trust Co.
220 N. Main St.
Crown Point, IN 46307

Carl Bamaley
TenEch Engineering
744 W. Washington
South Bend, IN 46601

William S. Suarez
Attorney at Law
2588 Portage Mall
P.O. Box 615
Portage, IN 46368

John Hannon, City Engineer
City of Portage
6070 Central Av.
Portage, IN 46368

David K. Galloway, Sr.
Attorney at Law
6195 Central Av.
Portage, IN 46368
Charles Siar
Miller Cpt, Izaak Walton League
2173 Pennsylvania
Portage, IN  46368

Ken Fryer
Ken Fryer Associates, Inc.
112 York St.
Michigan City, IN  46360

Mr. Scott Guyon
Guyon-Walton, Inc.
249 E. Main St. Suite 333
Lexington, KY  40507

Cameron Davis
Lake Michigan Federation
59 E. Van Buren
Suite 2215
Chicago, IL  60605

Terry McCloskey
Indiana Div. IWL
1602 Michigan Av.
LaPorte, IN  46350

Dale Enquist, Superintendent
National Parks Service
Indiana Dunes National Lakeshore
1100 N. Mineral Springs Rd.
Portor, IN  46304

Dan Gardner
Little Calumet River Basin Commission
8149 Kennedy Av.
Highland, IN  46322

Scott Pruitt
U.S. Dept. of Interior
Fish & Wildlife
718 N. Walnut
Bloomington, IN  47401
Tom Anderson & Charlotte Read
Save the Dunes Council
P.O. Box 114
Beverly Shores, IN 46301

Town of Ogden Dunes
Town Board President
115 Hillcrest Rd.
Ogden Dunes
Portage, IN 46368

The District Engineer
Detroit District Corps of Engineers
P.O. Box 1027
Detroit, MI 48231

Marty Maupin
Dept. of Environmental Management
5500 W. Bradbury
Indianapolis, IN 46241

cc: Div. of Water
Div. of Law Enforcement
Div. of Fish & Wildlife
LITTLE CALUMET RIVER FLOOD CONTROL PROJECT

ISSUES RESOLUTION MEETING

1:30 p.m. - Tuesday, March 20, 1990 - Gary, IN.

I. Request of the Gary Park Board:

To convey access to and use of lands owned by the Gary Park Board designated as needed for the purpose of survey, construction and maintenance of flood control levees, utility and bridge improvements, and related flood control/recreation support facilities to the Little Calumet River Basin Development Commission and the U. S. Army Corps of Engineers. The required properties are identified in the project right-of-way maps and are generally located between Grant Street on the west and the Conrail R.R. embankment on the east.

II. Gary Park Land Project Improvements-Commitments:

1. Relocate existing greenhouse structure to protected side of levee system.

2. Floodproof existing park building located between Harrison Street and Broadway.

3. Project construction will result in increased usefulness of Gleason Park lands during spring wet periods and up to projected 5-10 year flooding events due to channel and culvert improvements.

4. Federal project will result in additional recreation developments. Main features are linear trail system with support facilities and canoe launch facilities.

5. The Development Commission has hired a consultant to work with the Gary Park and City planning staff to develop a comprehensive recreation concept plan for additional park features that can jointly be pursued by the Commission and the Park Board additional to the federally funded improvements.
III. PROJECT BENEFITS TO GARY:

A. STRUCTURES LOCATED WITHIN 200 YEAR FLOODPLAIN TO BE PROTECTED BY FLOOD CONTROL PROJECT
(1980 development survey)

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8,930

B. MAJOR GARY FACILITIES/BUSINESSES WITHIN FLOODPLAIN

- Indiana University Northwest
- Village Shopping Center
- Summerfield Trucking
- Berkheimer Trucking Facility
- Lake County Assoc. for the Retarded
- Lake County Civil Defense Complex
- Gary Area Career Center
- Ivy Tech Campus
- Grant St. business district (25th St-37th St)
- Broadway business district (25th St-35th St)
- Gleason Park/Gilroy Stadium complex
- Gary P.T.C. garage complex
- Six public schools

C. FLOOD CONTROL CONSTRUCTION EXPENDITURES
(Federal Funding)

Note: Includes levee construction; channel dredging; pumping station construction; bridge construction; utility relocations & improvements

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D. GENERAL RECREATION DEVELOPMENT EXPENDITURES
(Federal, State, County Funding)

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$4,700,000
Mr. Philip R. Bernstein, Acting Chief
Planning Division
Chicago District, Corps of Engineers
Department of the Army
I11 North Canal Street
Chicago, Illinois  60606-7206

Attention:  Ms. Rose Austin

Re: Waiver of Water Quality Certification
Little Calumet River Flood Control Project
Lake County

Dear Mr. Bernstein:

Please reference a letter from your office dated June 5, 1989, and signed by Mr. David Hunter regarding a request for Section 401 Water Quality Certification for the Little Calumet River Flood Control Project.

According to the Phase II General Design Memorandum, the levee construction will result in a net loss of 69.2 acres of wetland. This office is opposed to a net loss of wetlands within the Little Calumet River watershed and if not for the efforts the Little Calumet River Basin Development Commission we would have denied Section 401 Water Quality Certification for the project. However, we have received a written commitment from the Little Calumet River Basin Development Commission for the creation of wetlands on a 1:1 basis in mitigation for those wetlands that will be lost as a result of the project. The wetland creation will take place over several years with some of the wetland creation being a part of the plans to develop the area for recreation and education.
Section 401 Water Quality Certification is hereby waived for the Little Calumet River Flood Control Project (Plan 3A) as described in the Final Environmental Impact Statement, 1982.

If you have any questions, contact Mr. Marty Maupin at 317/243-5035.

Sincerely,

Charles B. Bardonner
Assistant Commissioner
Office of Water Management

cc: Mr. Dan Gardner, Executive Director
    Little Calumet River Basin Development Commission
    Mr. Jerry Pagac, Indiana Department of Natural Resources
    Mr. Keith Poole, Indiana Department of Natural Resources
    Mr. Richard Wawrzyniak, Indiana Department of Natural Resources
    Mr. Mike Meyer, Indiana Department of Natural Resources
    Ms. Sue Elston, U.S. EPA, Region V
    Mr. Dave Hudak, U.S. Fish and Wildlife Service
24 OCT 1986

Ms. Rocharda Moore-Morris
Director, Community Development
Department of Planning and Development
7324 Indianapolis Blvd.
Hammond, Indiana 46324

Dear Ms. Moore-Morris:

SUBJECT: Request for Eligibility Determination for Bridge Removal

This letter responds to your request for a HUD determination of eligibility for a project to remove a bridge over the Little Calumet River. The bridge is located next to Woodmar Country Club in an area that is not eligible for CDBG expenditures according to the city's analysis of 1980 Census Block Group data.

The information provided to this office for review consists of a two-sentence project statement which only indicates that the project is for flood prevention in the "surrounding areas". Additionally, the map you furnished only locates the bridge on the Little Calumet River. You did not provide any discussion of the severity of flooding in the area. There is no city engineering department's assessment of the impact of the bridge on the river's flow.

As you know, all CDBG project activities must meet one of the three national program objectives set down by the Housing and Community Development Act. Without a comprehensive analysis of the bridge's contribution to flooding of the surrounding areas, there is no way to develop a program benefit statement. In other words, how can the project be shown to benefit the CDBG programs? There is no way to show benefit to low- and moderate-income persons living in the area. The information you have submitted does not prove that the bridge causes flooding at a level that is an immediate threat to the health and safety of the people in the surrounding areas.

Therefore, based on the limited information you have provided for our review on this project, it is our determination that CDBG funds should not be used to remove the bridge because program benefit cannot be documented for the project.
If you have any questions, please call Patrick Phillips at (317) 269-5187/5169.

Sincerely,

Jeanne

Jeanne Meggs
Program Manager
Community Planning
and Development Division, 5.7CMB

cc:
Ed Krusa
AGREEMENT BETWEEN
LITTLE CALUMET RIVER BASIN DEVELOPMENT COMMISSION
AND THE
DEPARTMENT OF NATURAL RESOURCES

ACCOUNT NO. 102-300

WHEREAS, the 106th General Assembly, in House Enrolled Act No. 2031 and IC 14-3-15, appropriated the sum of $44,000 to be administered by the Department of Natural Resources for the deposit of sand; the design and establishment of systems that cause sand to be deposited; and the prevention or reduction of the degradation of sand along the coast of Lake Michigan in Indiana; and,

WHEREAS, excess sand has been the significant problem preventing the Little Calumet River Basin Development Commission from developing the Portage Marina site on the Burns Waterway and fulfilling its obligation to the U. S. Army Corps of Engineers to provide additional boat slips and public access to Lake Michigan; and,

WHEREAS, within approximately one-half mile of the Portage Marina site is the Town of Ogden Dunes which would benefit from the deposit of sand on the shore of Lake Michigan; and,

WHEREAS, it appears to be very desirable for the Department of Natural Resources in carrying out its responsibility in IC 14-3-15, to have removed as much surplus sand as possible from the Portage Marina site and to have it deposited on the shores of Lake Michigan at the Town of Ogden Dunes;

WHEREAS, it is the purpose of this agreement to set forth the terms, conditions and procedures for accomplishing the intent of the General Assembly and the obligations of the Little Calumet River Basin Development Commission, including provisions for the transfer of funds from the Department to the Commission.

NOW, THEREFORE, it is mutually understood and agreed that the respective roles, duties and responsibilities of the Department of Natural Resources and the Little Calumet River Basin Development Commission or their agent shall be as follows:

1. The Department shall as soon as practical after the effective date of this Agreement proceed to transfer the $44,000 from Account No. 102-300 to the Commission.

2. The Commission shall use the $44,000 for the following activities:
   a) Proper testing of the excess sand at the Portage Marina site to determine the suitability of the sand for use as beach nourishment on the shore of Lake Michigan.
   b) To obtain all necessary State and Federal permits to excavate, transport, and to deposit the sand as beach nourishment on the shore of Lake Michigan.
1st Thurs of May?
May 3rd?
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<td>Richard Bundy</td>
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Chairman: Doyle Niemeyer  
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Highland, WI
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Flood Control Section
Hydrology and Hydraulics Branch

30 MAR 1990

Mr. Roland Elvambuena
City Engineer
City of Gary
Municipal Building
401 Broadway
Gary, Indiana 46402

Dear Mr. Elvambuena:

Thank you for your letter of February 8, 1990 which described proposed improvements to the storm drainage system in the Black Oaks area of the City of Gary. The proposed improvements will be considered in the interior drainage analysis now in progress.

As part of the interior drainage analysis alternative design solutions for interior drainage will be evaluated. The analysis will consist of evaluating methods of flow collection at the toe of the levee, evaluating different ponding/retention areas for interior flow storage, and evaluating different methods of passing flow through the line of protection to the river. The two pump stations suggested in your letter will be evaluated during the course of this analysis. The interior drainage design for this reach of levee will assume that these sewer improvements are in place. The District's design will convey the flow from those locations through the line of protection by a method to be determined during the design analysis.

Potential ponding areas are being evaluated at the present time for incorporation into the interior drainage analysis. During the last phase of study, the Phase II General Design Memorandum, Lake Etta Park was considered as a potential ponding location due to its topography and proximity to the toe of the levee and the river. In addition, it was considered as an overflow location during the design of the levees. Levee design must include locations where the levee can be overtopped safely in order to prevent levee failure in an area where lives or property would be at hazard due to levee failure.
Generally, overflow sections are positioned along the levee alignment so that flow will be directed to low lying, nonresidential areas such as parks, golf courses, or agricultural areas. Your concerns about the project's impacts on the recreation uses of Lake Etta, that is, the impacts of interior flows and overflows from the river on swimming and fishing at the lake, will be taken into consideration during the course of the analysis and design of the project features. The fishing and swimming areas will not be considered as potential interior ponding areas for stormwater runoff.

If you have any additional questions or concerns about the interior drainage facilities, please contact Ms. Susanne Davis at (312) 353-6470. Thank you for your cooperation in this matter.

Sincerely,

[Signature]
John P. D'Aniello, P.E.
Chief, Engineering Division

Copies Furnished:
Dan Gardner
Little Calumet River Basin Commission
Lincoln Donaldson, P.E.
Interim Director, Gary Sanitary District
Board of Sanitary Commissioners
   Dr. Ernest Jones, President
   Robert J. Turner, Vice President
   Roland Elvambuena
Mayor Thomas V. Barnes
City of Gary
Deputy Mayor R. Comer
City of Gary
Alexandre Little
Chief Operations Officer
City of Gary
Arlene Colvin,
Director, Division of Economic Development
City of Gary