MEETING NOTICE

THERE WILL BE A MEETING OF THE
LITTLE CALUMET RIVER BASIN DEVELOPMENT
COMMISSION
AT 6:30 P.M. THURSDAY, SEPTEMBER 1, 1994
AT THE COMMISSION OFFICES
6100 SOUTHPORT ROAD
PORTAGE, IN

AGENDA

1. Call to Order by Chairperson George Carlson

2. Recognition of Visitors, Guests

3. Approval of minutes of August 4, 1994

4. Executive Director's Report
   - Introduction of Lt. Col. Robert E. Stockbower, Chicago District Engineer, U.S. Army Corps of Engineers
   - Report on the Commission's 95/97 State Biennium Budget request submission
     • State Budget Hearing scheduled for October 19th
5. Reports of Standing Committees

A. Land Acquisition/Management Committee - Charles Agnew, Chairman

- Appraisals, offers, acquisitions, recommended actions
- Report on Gary Park Board easements/negotiations
- Revised II-3A Right-of-Entry received
- Corps Real Estate meeting held 8/25/94
- Other issues

B. Project Engineering/Construction Committee - Robert Huffman, Chairman

- Wicker Park Manor construction progress report
  - FEMA map revision technical support document completed by Corps of Engineers
- Erie R.R. bridge removal bid award consideration
- Federal project construction status report
- Other issues

C. Marina Development Committee - Bill Tanke, Chairman

- Corps of Engineers permit status
- Site Excavation status
- Update on shoreline erosion situation (Ogden Dunes)
  - Congressman Visclosky's meeting to discuss short term/long term sand mitigation issues held August 11th
- Other issues

D. Finance/Policy Committee - John DeMeo, Treasurer

- Financial status report
- Approval of claims for July, 1994
- Budget transfer recommendations
- Other issues

6. Other Business

7. Statements to the Board from the floor

8. Set date for next meeting; adjournment
Chairman George Carlson called the meeting to order at 6:40 p.m. Nine (9) Commissioners were present. Quorum was declared and guests were recognized.

Development Commissioners:
George Carlson
Charles Agnew
Steve Davis
Robert Huffman
Robert Trelo
William Tanke
Emerson Delaney
Arlene Colvin
John DeMeo

Visitors:
Herb Read - Izaak Walton
Bill Petrites - Highland
Ruth Mores - Hammond
Don Shapiro - Highland
Cecilia Wallace - NRPC staff
Mike Vander Heyden - Dyer Construction
Virgil Meier - Highland
Ed Lukowski - Hammond
Pete Zak - South Shore Marina
Mary Jane Zak - ""
Kevin Bialas - Hammond
Joe & Jeanette Misicko-Highland
Rick Markley - The Times
Mara Candelaria - Congressman Visclosky's staff
Michael Griffith-Clerk Treas. of Highland
John Bach-Public Works Director, Highland
M/M G. J. Rausch - Hammond
Judith Preissig - Hammond
Dominic Vasile - Highland
Brigit Gold - Highland
Charlotte Sills - Highland
Ron & Emily Platt - Highland
Elaine Fay - Munster
Joan Zacok - Munster
Dave & Karen Taborski - Gary
Gladys Hilmes - Highland
Helen Nies - Highland
George & Juanita Oakley-Highland
Ken Smith - IDNR - Water Div.
A. Jones - Gary
The minutes of the July 7, 1994 meeting were approved by a motion from Chuck Agnew; motion seconded by John DeMeo; motion passed unanimously.

Chairman George Carlson and Ex. Dir. Dan Gardner thanked Michael Griffin, Clerk Treasurer of Highland, for allowing the Commission to use their facilities to hold the monthly meeting. It was stated that periodically the Commission would meet in the several towns or cities located in the project area - for the convenience of residents living nearby.

Chairman Carlson introduced the newest Governor’s appointment, Mr. Emerson Delaney from Hammond. He was appointed to fill the vacancy that has existed for several years.

Mr. Gardner also introduced Mara Candelaria from Congressman Visclosky’s staff. She will be handling water projects for the Congressman’s Office in northwest Indiana.

Executive Director’s Report - Mr. Gardner gave a report on the Wicker Park Manor construction project. He referred to the letter in the agenda packet from the Corps to Dyer Construction Co. relative to the Lake Calumet borrow source that Dyer wants to use as a borrow site. The letter encourages Dyer to abandon the pursuance of this site and utilize the two sites that are already approved for clay.

Mr. Gardner also referred to the letter received from Mike Griffin of Highland that relayed a citizen concern relative to the slow construction at Wicker Park Manor (only 26% complete). The concern is reaching the 50% completion mark so the town can petition to have the Wicker Park Manor area withdrawn from the floodplain.

Mr. Gardner announced that the DNR permit for construction in a floodway for removal of the abandoned Erie R.R. bridge has been approved and received. Staff is in process of assembling the bid package to go out for bids. The project will be advertised on August 13th and 20th with the bid opening being on August 31st. At the next Board meeting, a contract award will be considered. Mr. Gardner referred to the letters sent to Hammond and Highland in identifying contributed funding for this project. It is hoped that the $18,000 from Hammond is still earmarked for this project. A letter was received from the town of Highland identifying $5,005 that can be used toward this cost.
Legislative Committee - George Carlson referred to Senator Coats' new release announcing $3.3 million of federal funds for the project. He also reported that as a result of Mr. Gardner's attendance at the State Budget Committee meeting and our request for the remaining $2 million from the 93/95 budget for drawdown purposes, it was approved by the State Budget held June 22. Mr. Gardner stated that we have received the 95/97 biennial budget forms for submittal back to the State Budget Agency by August 19th. The budget request will be for $8 million. A critical issue that yet remains to be resolved is how we obtain the $4 million already allotted in the 1989 and 1991 bienniums from Build Indiana funds. Our northwest Indiana legislators need to be briefeded and given an update on the construction status of the project so they understand why the $8 million is needed to stay on schedule with the Federal budget monies and construction schedule.

Land Acquisition Committee - Land Acquisition Chairman Chuck Agnew made a motion to increase the offer price to $2,500 on DC244 and $2,000 on DC245 in order to avoid condemnation; motion seconded by Bill Tanke; motion passed unanimously.

Project Engineering Committee - Mr. Huffman reported that the Wicker Park Manor construction progress is at about 26% complete. A 3' base has already been laid, compacted and ready for the levee. Final completion date is still March 1995. He also reported that a final inspection on Stage II Phase 2 and Stage III should be scheduled shortly. Construction has started for Stage II Phase 3A levee construction (from Georgia to Martin Luther King).

Mr. Huffman referred to the letter that the FHA has signed and concurred with allowing the highway/bridge construction costs to be creditable against the project cost. This concurrence is critical in helping us in creditable costs.

Marina/Breakwater Committee - Committee Chairman Bill Tanke gave the marina report. He gladly reported that the NIPSCO lease has been signed by all parties now. Superior/Dyer can now build the haul road into the site. This road is part of the final design. We can also pursue the purchase of the surplus NIPSCO lots. Mr. Tanke made a motion to approve the $8,400 appraisal cost of the surplus lots; motion seconded by Chuck Agnew; motion passed unanimously.

Mr. Tanke also referred to the letter in the packet to Izaak Walton League stating our position on the sand removal at the marina site.
Mr. Tanke also reported that the Portage Board of Works has awarded a contract for the sheet piling construction. That award is contingent upon receiving the Corps permit. That permit is still back and forth in negotiations. It is hoped that the technical problems can be worked out in the very near future.

Mr. Tanke presented an authorization for work from Abonmarche for the months of August-September-October in the amount of $11,850 (3 months at $3,950/month). Mr. Tanke made a motion to approve the authorization to proceed for a cost not to exceed $11,850 for the 3 months contingent upon him receiving some additional breakdown costs and itemization of monies that will meet his satisfaction; motion seconded by Chuck Agnew; motion passed unanimously. That cost would be split with the city.

Mr. Gardner spoke on the beachfront erosion at Ogden Dunes. The sand that was brought in last year for beach nourishment is now gone. He stated that Mara Candelaria from the Congressman’s Office has set up a meeting on August 11th to explore the opportunities of sand being used for in-state projects.

Mr. Tanke stressed the fact that this Commission has always been on record to donate the sand on the marina site for beach erosion areas. The problem has been the expense of transporting it from one place to another.

Finance/Policy Committee - Treasurer John DeMeo presented the financial status report for May as well as the claims amounting to $27,659.99. He added one additional claim in the amount of $383 for per diem and mileage for one of the Commissioners who cannot attend the next meeting. The total claim amount for approval is $28,042.99. Mr. DeMeo made a motion to approve paying the pending claims; motion seconded by Bill Tanke; motion passed unanimously. He also reported that we have received the Commission’s audit report for the years 1992 & 1993 and there were no significant findings. Mr. Gardner thanked Cecilia Wallace, the Commission’s bookkeeper, for a job well done.

Other Business - There was none.

Statements from the floor - Ruth Mores, resident from Hammond, presented the Commission with a list of questions/concerns that she and other area residents have put together relative to the levee construction that will happen behind their homes. Those questions are made of these minutes and attached as Attach A.
At this point, there were numerous topics discussed including why the project is needed, levee alignment, floodwall height, floodplain removal status, maintenance, tree loss, landscaping,
interim protection while levee is being constructed, monies available and will it be enough, bridge reconstruction, why isn't more dredging being done, water quality, ditch work, FEMA's position, etc.

The next Commission meeting was scheduled for Thursday, September 1, 1994. The Commission meeting will be held back at the Commission offices in Portage.

/sjm
QUESTIONS FROM NEIGHBORS ON SOUTHMOOR ROAD

Explain 200 year flood level. How & why is this level being used?

The original plan to residents was to clean out and dredge the river, when were plans changed to the levees and "I Walls"? Why were no notices of change sent out?

Who is funding the planning stage and the construction portion of the project?

This area currently does not have flood water problems, why do we need such protection?

Would these modifications change the natural course of the river? Will it in time revert back to its original course by undermining construction?

Define permanent and temporary easement areas shown on map. If property is taken for the levee and wall, are people compensated for loss of land? Would it revert back to the homeowners to maintain?

Will they replace trees, plantings and fences?

What papers are necessary to legally process these transactions? How long would this take?

Who would be responsible for any damage to property not directly involved in construction? How long would it take for compensation if needed?

How long is construction in any particular area scheduled to take to completion? Would construction be in one area at a time? What time of year?

What about disturbance to wildlife if mating or egg laying season?

Would river be cleaned of debris after construction?

Why couldn't equipment be brought from opposite side of river rather than homeowners side?

How long is wall guaranteed? What if it cracks and water comes through anyway?

Would water eventually undermine these walls?

Who is responsible for maintenance of levees and I walls?

How wide is levee and I wall?

Describe wall, would kids be able to climb and walk it?
Can levees and walls be constructed around old growth trees rather than an arbitrary straight line?

Would homeowners have access to river front property after construction?

Would people with health problems be compensated for time away from area if can't take the fumes and dust during construction?

With the delays and problems now surfacing in Wicker Park Manor, what plans are in effect to have the job run smoothly thru these new areas?

Does Illinois have active plans to receive water from Indiana?

Who controls locks down stream which effect the water here?

Submitted by Ruth Mores for the residents of Southmoor Road, Hammond, Indiana

August 4, 1994
August 24, 1994

Dear Colonel Stockbower:

I am writing you to formally introduce myself and the Little Calumet River Basin Development Commission to you as your non-Federal partner in the Little Calumet River Flood Control/Recreation project. We look forward to working closely with you as this project proceeds through the critical stages of federal construction. To afford you the opportunity to formally meet the Development Commission policy board, I am inviting you to our next regularly scheduled board meeting on Thursday, September 1 at 6:30 p.m. in our Portage offices. We hope that in spite of this short notice, your schedule will permit your attendance to briefly address the board and meet the members.

I am also forwarding you a copy of our recently submitted 1995/97 Indiana General Assembly biennium budget request. This request begins a state legislative process that will result in the Commission’s capital budget for the next two calendar years. In that regard, the Development Commission will formally present this budget request and offer justification for the amount requested at a hearing set by the State Budget Committee for Wednesday, October 19th at 1:30 p.m. in Indianapolis. Given the critical need to secure adequate state funding to meet their federal construction schedule, I am respectfully requesting your presence in explaining the federal construction at this hearing. Previous district engineers have made this presentation and the state legislators have appreciated this attention by the Federal project sponsor.

In closing, I would like to welcome you to the Chicago District and once again, we look forward to working with you. We await your response to this invitation.

Sincerely,

[Signature]

Dan Gardner
Executive Director
Ms. Jean Blackwell  
Director  
State Budget Agency  
212 State House  
Indianapolis, Indiana 46204  

Dear Ms. Blackwell:

The Little Calumet River Basin Development Commission respectfully submits a request for $8,000,000 in the 1995/97 State biennium budget to meet continuing non-federal project requirements for federal construction of the Little Calumet River Flood Control-Recreation Project with the U.S. Army Corps of Engineers. This amount is needed to maintain the schedule the Corps of Engineers has established and the U.S. Congress has supported through past and current Federal budget appropriations. This project is the largest funded Water Resources Development/Corps of Engineers project currently in Indiana in the Federal budget, and is at a critical stage to utilize available Federal Corps of Engineers construction appropriations if the necessary State funding support is available.

Federal construction appropriations have been supported in both President Bush's as well as President Clinton's budgets and the project has enjoyed strong support of Senators Lugar and Coats as well as Congressman Pete Visclosky. Recent Federal budgets have included $11,000,000 in FY1993; $16,000,000 in FY1994; and $3,300,000 budgeted in FY1995 budgets for Federal flood control construction. These amounts approximate 3 federal dollars for every 1 dollar of needed non-federal commitment. The 1995/97 State biennium budget is critical to maintaining the Federal construction momentum and schedule, with the $3,300,000 appropriation in FY1995 reflecting a restrained Federal capability based in part on the amount of State appropriations.
Included for the Budget Agency’s use is the current Federal construction schedule based upon some admittedly overly optimistic construction start dates. A new schedule should be ready by early fall to more realistically identify needed state commitments of land, easements and right-of-way acquisition; utility relocations; and cash contributions. It is anticipated that a schedule extension of from 1 to 2 years in the latter construction stages will be shown. Increased construction costs, project complexities, and less than requested previous State appropriations are cited as principal causes of the extensions.

These developments make the need for $8,000,000 in this State biennial budget critical to maintaining the contractual non-federal obligations the Development Commission has signed in the "Local Cooperation Agreement" with the Federal government for the Federal project construction. The 1995/97 funds will be needed to see construction started on the remaining two (2) segments in the east project reach in Gary/Griffith (Stage IV Phase I and the Burr Street levee) and in initiating construction in the project’s western reach of Highland, Hammond and Munster (Stages V-2, V-3, VI-1 and VI-2). This would involve some $21,000,000 in Federal construction contracts and bring the flood control construction westward some eight miles to Columbia Avenue in Hammond/Munster protecting some 7,000 structures by this construction.

We submit this request again emphasizing that the Federal funding availability and construction will is extremely strong and the need is for the State to recognize this key time window and support the non-federal funding needs is critical. We strongly believe this will maximize the available Federal construction appropriations; bring needed flood control protection to the impacted areas in a timely manner; and work to best contain project costs due to future inflation or uncertainties.

Thank you for your consideration of this request and we will forward additional support documentation in the September 23 submission and stand ready to answer any questions. We appreciate the past support the Indiana General Assembly has given this project in continuous funding support in ten biennium budgets leading to the current Federal construction and ask for the Budget Agency’s support at this critical project stage.

Sincerely,

[Signature]
Dan Gardner
Executive Director

/sjm
encl.
August 9, 1994

Real Estate Division

SUBJECT: Revised Right-of-Entry and Attorney's Certificate, Stage II, Phase 3A - Georgia St. to Martin Luther King Dr. (Now includes Marathon Area)

Mr. Dan Gardner
Executive Director
Little Calumet River Basin Development Commission
6100 Southport Road
Portage, IN 46368

Dear Mr. Gardner:

Enclosed are two sets of a revised RIGHT-OF-ENTRY AND ASSIGNMENT, with drawings, and ATTORNEY'S CERTIFICATION for Stage II, Phase 3A to be used in making the rights-of-way available to the Government for the purpose of construction. These revised documents are subsequent to the ones you submitted May 13, 1994.

The Marathon area described in these revised documents will now be included as originally proposed. Also included, is a tabulation of estates which are the minimum estates required for this revision. Upon completion of the acquisition, please have the documents signed and dated on behalf of the Commission and return one set of documents with attached maps to the Real Estate Division as soon as possible.

Should you have any questions, please contact Ken Motz at (312) 353-2177

Sincerely,

[Signature]
PAUL H. BENKOWSKI
Chief, Real Estate Division

Enclosures

CF:
Louis M. Casale, Esq.
PP-PM Project Manager
LITTLE CALUMET RIVER BASIN DEVELOPMENT COMMISSION
FINANCIAL STATEMENT
JANUARY 1, 1994 - JULY 31, 1994

CASH POSITION - JANUARY 1, 1994
CHECKING ACCOUNT
LAND ACQUISITION 76,807.73
GENERAL FUND 163,792.37
TAX FUND 1,493.97
INVESTMENTS 1,016,000.00
ESCROW ACCOUNT INTEREST 32,799.47

RECEIPTS - JANUARY 1, 1994 - JULY 31, 1994
LEASE RENTS 25,055.45
INTEREST NOW ACCOUNT 10,708.51
LAND ACQUISITION 372,408.66
MISCELLANEOUS INCOME 19,556.28
ESCROW ACCOUNT INTEREST 18,398.17
KRBC REIMBURSEMENT RE: TELEPHONE CHARGE 1,409.51
REAL ESTATE TAXES 594.86
TOTAL RECEIPTS 1,290,893.54

DISBURSEMENTS - JANUARY 1, 1994 - JULY 31, 1994
1993 EXPENSES PAID IN 1994 52,004.57
PER DIEM EXPENSES 350.00
LEGAL SERVICES 1,699.98
NIRPC SERVICES 41,720.67
TELEPHONE EXPENSES 2,820.35
TRAVEL & MILEAGE 336.75
PRINTING & ADVERTISING 306.09
BONDS & INSURANCE 5,723.63
MEETING EXPENSES 1,544.36
LAND ACQUISITION
LEGAL SERVICES 17,198.56
APPRAISAL SERVICES 2,700.00
ENGINEERING SERVICES 12,563.36
LAND PURCHASE CONTRACTUAL 67,835.23
LAND MANAGEMENT SERVICES 38,932.00
PROPERTY & STRUCTURE 39,950.03
MOVING & RELOCATION 2,950.00
REAL ESTATE TAXES 1,251.20
PROPERTY & STRUCTURE INSURANCE 17,567.00
UTILITY RELOCATION COSTS 141,444.58
LAND CAPITAL IMPROVEMENT 39,965.00
TOTAL DISBURSEMENTS : 488,863.36

CASH POSITION - JULY 31, 1994
CHECKING ACCOUNT
LAND ACQUISITION 85,941.77
GENERAL FUND 95,549.52
TAX FUND 1,817.69
INVESTMENTS 1,016,000.00
ESCROW ACCOUNT INTEREST 51,197.64

| Total | 1,259,506.62 |
## LITTLE CALUMET RIVER BASIN DEVELOPMENT COMMISSION
### MONTHLY BUDGET REPORT
#### AUGUST 31, 1994

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**TOTAL:**

| $4,458,570.00 | $492,258.64 | $3,966,311.36 | $55,240.89 | $3,911,070.47 |

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## CLAIS READIES FOR PAYMENT

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<td>Charles Siat</td>
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Chairman: George Carlson
Location: [
Lt. Colonel Robert E. Stockbower  
District Engineer  
U.S. Army Engineer District  
Chicago  
111 North Canal Street  
Chicago, Illinois 60606-7206  

Dear Lt. Colonel Stockbower:

The U.S. Fish and Wildlife Service (FWS) has reviewed the Environmental Assessment and Finding of No Significant Impact covering modifications and refinements to the proposed plans for the Little Calumet River Flood Control Project in Lake County, Indiana.

These comments have been prepared under the authority of the Fish and Wildlife Coordination Act (16 U.S.C. 661 et. seq.) and are consistent with the intent of the National Environmental Policy Act of 1969, the Endangered Species Act of 1973, and the FWS’s Mitigation Policy.

The FWS does not agree with the Corps’ determination that the proposed actions will have no significant adverse impacts upon aquatic and terrestrial resources and upon recreational opportunities. Two proposed levee realignments will destroy several of the most significant wetlands remaining along the river. The pond and pump station at Burr Street will destroy wetlands and degrade recreational opportunities at Lake Etta County Park. Further, fish and wildlife resources and public recreational opportunities will be compromised by the presence of hazardous materials both inside and outside the levees in the Chase Street/Clark Road portion of the project.

The FWS did not receive a copy of this EA for review until the end of the 30 day comment period. We are aware that other agencies, environmental organizations, and individuals were also not adequately notified about the availability of the document. Therefore, the review period should be extended for all parties for at least an additional 30 days.

The FWS requests that a public hearing be held to discuss the proposed modifications and their impacts upon the environment. Our interest that will be affected by the proposed project includes wetlands and fish and wildlife resources, as explained in the following specific comments.

ALTERNATIVES INCLUDING THE PROPOSED PLAN

Most of the proposed levee changes involve constructing floodwalls instead of levees. However, 2 significant alignment changes are proposed. Section 2.13 mentions a proposed change along the north side of the river between Indianapolis
Boulevard and Kennedy Avenue, but the extent of the change is not described. The only indications of what is actually proposed are the line drawings on Plates 1 and 2. In reality, the change involves the destruction of a significant wetland complex at the Interstate Plaza shopping center. The levee would be built through the wetlands in order to connect them and an adjacent excavated pond to the river to serve as a flood water storage area. There is no mention of this wetland destruction anywhere in the EA. Also, there is no explanation for the proposed change from the original plan, which was a levee along the riverbank. Why is flood storage suddenly needed at this particular site, and what volume of storage would be provided? Can an equal or greater volume of storage be provided elsewhere with less environmental destruction? Was there even any attempt to identify alternate sites, including upper watershed storage along the Hart Ditch system?

The second significant levee alignment change is at Chase Street. Originally, the levee was to run from the Chase Street overpass at I-80/94 southwest across 28th Avenue, basically paralleling Jennings Street. It is now proposed to cross Chase Street east-west on the general alignment of 29th Avenue, which puts the levee directly through a portion of the old natural channel of the Little Calumet River and adjacent wetlands. The stated purpose of this change is to "prevent flooding of an existing auto scrap yard", which is at the corner of Chase Street and 28th Avenue. In other words, a high quality wetland complex would be destroyed in order to protect an illegal wetland fill that may contain hazardous waste. The EA states that removing the scrap yard from the floodplain would "limit the potential of adverse impacts on water quality from such flooding." However, the EA does not acknowledge that Ponding Area 3 is the wetland surrounding the auto junk yard, so it will continue to flood and continue to adversely affect water quality anyway. Therefore, there is no justification for this alignment change.

The proposed excavated ponding area at Burr Street was not addressed in the original Environmental Impact Statement for the project. Apparently at some point it was decided that this extensive excavation would be necessary, but the EA does not explain this need.

AFFECTED ENVIRONMENT

This entire section is simply generalized information about the river corridor with no specific information about any site except the Burr Street excavated pond. The wetland complexes that would be destroyed by the 2 levee realignments are not even mentioned, let alone described.

The wetlands at Interstate Plaza are a combination of palustrine, emergent; emergent/scrub-shrub; forested; and, scrub-shrub/forested. They were evaluated during 1979 and are described in Technical Volume D of the Phase 1 General Design Memorandum (May 1982). Although several billboards have since been erected within the wetlands, they remain essentially as described in that document. The wetlands cover approximately 50 acres, plus there are about 12 acres of 2 open water ponds. Water quality within the wetlands and ponds is much higher than that in the Little Calumet River because they are separated from the river by the existing levee along the bank. Waterfowl, waterbirds, songbirds, and other wildlife species utilize these wetlands. We do not know if there are fisheries in the 2 ponds, but the Corps has the obligation to find out if they intend to impact the area.

The wetlands at Chase Street are a complex of palustrine, emergent; emergent/scrub-shrub; forested; and, forested/scrub-shrub, and riverine, unconsolidated bottom/aquatic bed, although the old river channel could also be considered palustrine, unconsolidated bottom/aquatic bed because it no longer functions as a flowing river. There are several natural springs within the old river channel and
adjacent wetlands, including 1 further south along Chase Street that is regularly utilized by people living in the area. These springs discharge clean water into the old river channel and the wetlands, so this portion of the river generally has higher quality water than most of the rest of the Little Calumet River. However, a ditch enters these wetlands from the northwest and may carry some polluted water from the Lake Sandy Jo Superfund Site north of I-80/94. Since this ditch was cleaned by the U.S. Environmental Protection Agency as part of the Site cleanup, Lake Sandy Jo is now capped, and water leaving the Site is monitored—the extent of pollution is unknown and may be incidental. A 1980 fishery survey of the old channel revealed brown bullheads, carp, green sunfish, gizzard shad, and largemouth bass. The old channel wetland is heavily-utilized by great blue herons, American egrets, black-crowned night herons, green-backed herons, and various ducks. Adjacent emergent, scrub-shrub, and forested wetlands are also heavily-utilized by waterbirds, waterfowl, raptors, songbirds, reptiles, amphibians, and some mammals.

The discussion on terrestrial and wetland communities ignores information on a potential natural area near the river at Lake Etta County Park, even though this information was provided to the Chicago District by botanist Mrs. Sandy O'Brien in 1992 and is also available from Lake County Parks and the Little Calumet River Basin Development Commission (LCRDBDC). There is also a potential natural area along the Norfolk Southern Railroad tracks south of the river in the Burr Street/Clark Road area. Information on this site is available from the Indiana Division of Nature Preserves.

The hydrology discussion ignores the existence of the upper watershed, which includes stormwater drainage from Merrillville entering at Chase Street, and the Dyer/Cady Marsh/Hart Ditch system which drains the communities of Dyer, Schererville, Griffith, Highland, and Munster. These communities contribute large amounts of runoff to the Little Calumet River. Burgeoning commercial and residential construction in this upper watershed is exacerbating flooding along both the tributaries and the mainstem. Flood water storage is needed in this upper basin, and it is being required by the Lake County Surveyor/Lake County Drainage Board for project affecting legal county drains. For example, the Indiana Department of Transportation is being required to redesign the U.S. 30 reconstruction project in the Dyer area to incorporate storm water retention. Every new development in the watershed changes the runoff to the Little Calumet and therefore the flood crests and duration. With-the-project flood storage requirements also change. Therefore, whatever data the Corps used to justify destroying the Interstate Plaza wetlands in order to use them for flood storage is obsolete already, so the wetlands will be destroyed for nothing. Developers are not being allowed to destroy existing wetlands to provide flood storage, so the Corps of Engineers should not propose to do it either. Existing upland can be excavated either in the upper watershed or along the mainstem to provide flood water storage. This section also ignores the fact that the Indiana Department of Transportation is creating 30 acres of wetlands where there is now upland at the Cline Avenue/I 80-94 intersection as mitigation for wetland losses due to the project.

The section on geology, groundwater, and soils does not address the wetlands that would be destroyed by the levee realignments at Chase Street and Interstate Plaza. It also does not discuss the natural springs in the Chase Street area.

ENVIRONMENTAL CONSEQUENCES

The FWS strongly disagrees with the Corps' position that the revised plan will not have significant, irreversible impacts on natural resources. An undetermined acreage of quality wetlands will be destroyed, which is not a "minimal adverse impact." One of these wetlands is spring-fed, and its loss cannot be mitigated
since it cannot be replaced in-kind. This wetland is one of the most heavily-used by herons and egrets, and its destruction will adversely affect these species. The "remaining aesthetic value" of the river corridor will also be adversely impacted by leaving Chase Street Auto in place, by leaving Lyle's Junkyard in place, by leaving the Ashland Chemical Company wastes in place, and by destroying the Chase Street and Interstate Plaza wetlands.

Destruction of the spring-fed Chase Street wetland could have a long-term adverse impact on water quality because it is currently adding clean water to this polluted river system. Leaving the dumps in place along the river corridor will also have a long term adverse impact on water quality due to continuing pollution.

The excavated ponding area at Burr Street would destroy about 10 acres, most of which is wetland. The FWS does not support excavating existing wetlands to create water storage areas and routinely recommends denial of Section 404 permits where such activities are proposed. Since private developers are not allowed to destroy wetlands in this manner, the Corps of Engineers should also not be allowed to do it. If water storage is needed at this site, it should be excavated from upland north of the wetland and not on any property included in Lake Etta County Park. Alternatively, it could be dug on the west side of Burr Street where fill has been improperly placed within the floodplain.

The discussion on mitigation does not seem to account for the wetland losses at Chase Street and Interstate Plaza because the numbers are the same as those provided to us in March 1994 when the persons preparing the plan were unaware of these levee alignment changes. In particular, the mitigation does not address the destruction of the spring-fed wetland at Chase Street. The mitigation plan does not discuss how the mitigation features will be maintained, since the Corps will not be responsible and the Little Calumet River Basin Development Commission does not have the personnel or expertise at this time.

Recreation support area 3 is along the north side of the river between Chase Street and Clark Road. This area is slated for passive recreation in conjunction with Lake Etta County Park, which is west of Clark Road. This "support area" contains hazardous wastes which were dumped in an old residential neighborhood in the early 1980's. Specifically, the remains of the Ashland Chemical Company were dumped among old foundations south of 31st Avenue. We informed the Corps and LCRBDC about this at March 16 and April 28, 1994 meetings, but neither agency expressed a willingness to address the issue and clean up the site. It is hardly appropriate for a State-chartered agency to own a hazardous waste site within a proposed recreation area. This site, other old dumping sites south of the river near the railroad, and Lyle's Junkyard and Chase Street Auto along Chase Street are going to have to be addressed by some agency with appropriate responsibility because they cannot be allowed to remain in place.

The FWS does not believe that the Section 404(b)(1) Evaluation (Appendix A) complies with the alternatives test of Section 230.10(a). There is no discussion of need for the excavation of the Burr Street wetland and the placement of fill. No alternatives to the proposed action are evaluated. Appendix A also does not address the wetland fills associated with the levee realignments at Chase Street and Interstate Plaza. It is our contention and these 2 changes are significant and were not covered under previous Section 404 evaluations. Therefore, they need to be discussed in this document. Alternatives to the proposed projects which do not involve the placement of fill into wetlands have to be addressed.

In conclusion, the U.S. Fish and Wildlife Service believes that the proposed levee realignments at Chase Street and Interstate Plaza, the excavated water storage area
at Burr Street, and the failure to deal with hazardous wastes will have a significant adverse impact on wetlands, fish and wildlife habitat, and recreational use. This document does not adequately address any of these issues. A full Supplemental Environmental Impact Statement is warranted in order to properly evaluate the proposed changes and alternatives to them. A public hearing needs to be held to adequately inform the affected public about the project and its impacts. By copy of this letter, we are informing the North Central Division of our strong opposition to this project as proposed.

Sincerely,

[Signature]

David C. Hudak
Supervisor

cc: Col. Richard W. Craig, Commander, North Central Division, COE, Chicago, IL
    Congressman Per Viscloski, U.S. House of Representatives, Washington, DC
    U.S. EPA Region V, Aquatic Resources Section, 5WQD, Chicago, IL
    U.S. EPA Region V, Environmental Planning, 5WFP-TUB-08, Chicago, IL
    U.S. EPA Region V, Emergency and Remedial Response Branch, 5HR11, Chicago, IL
    Director, Indiana Division of Fish & Wildlife, Indianapolis, IN
    Attn: Steve Jose, Division Fish and Wildlife, Indianapolis, IN
    Attn: Wayne Faatz, Contaminants, Div. of Fish & Wildlife, Indianapolis, IN
    IDEM, Division of Water Management, Bradbury, Indianapolis, IN
    IDEM, Division of Solid and Hazardous Waste, Indianapolis, IN
    Hammond Dept. of Environmental Management, City Hall, Hammond, IN 46320
    Lt. Calumet River Basin Devel. Comm., 6100 Southport Rd., Portage, IN 46368
LITTLE CALUMET RIVER BASIN
DEVELOPMENT COMMISSION

To: FOR SERVICES PERFORMED DURING July, 1994
For: August, 1994

INVOICE

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MEETING NOTICE

THERE WILL BE A MEETING OF THE
LITTLE CALUMET RIVER BASIN DEVELOPMENT
COMMISSION
AT 6:30 P.M. THURSDAY, OCTOBER 6, 1994
AT THE COMMISSION OFFICES
6100 SOUTHPORT ROAD
PORTAGE, IN

AGENDA

1. Call to Order by Chairperson George Carlson
2. Recognition of Visitors, Guests
3. Approval of minutes of September 1, 1994
4. Executive Director’s Report
   ☐ Report on Commission’s 95/97 State Biennium Budget request
     • Documentation submitted to State Budget Agency
   ☐ Status report on Gary Park Board/LCRBDC agreement
     • Gary Park Board commitment to all required construction easements
     • Commission’s commitment to greenhouse reconstruction &
       driving range construction
     • Corps of Engineers requirement for assessing value of
       easements for project crediting
5. Reports of Standing Committees

A. Land Acquisition/Management Committee - Charles Agnew, Chairman

- Appraisals, offers, acquisitions, recommended actions
- Corps Real Estate meeting held 9/15/94 - major issues
- Other issues

B. Project Engineering/Construction Committee - Robert Huffman, Chairman

- Wicker Park Manor construction progress report
- Erie R.R. bridge removal completion
- Federal realignment in Highland/Griffith - status
  - Highland meeting on 9/26/94 discussing Highland realignment and Griffith request for Federal levee commitment
- Other issues

C. Marina Development Committee - Bill Tanke, Chairman

- Site Excavation status
  - Request from Dyer for additional 50,000 c.y. sand
- Discussion of NIPSCO dredging permit/shoreline mitigation benefit
- Marina construction-sheet piling contract authorization
- Discussion of status of the Marquette Yacht Club lease of slips
- Other issues

D. Finance/Policy Committee - John DeMeo, Treasurer

- Financial status report
- Approval of claims for August, 1994
- Other issues

6. Other Business

7. Statements to the Board from the floor

8. Set date for next meeting; adjournment
Chairman George Carlson called the meeting to order at 6:35 p.m. Ten (10) Commissioners were present. Quorum was declared and guests were recognized.

Development Commissioners:
George Carlson
Charles Agnew
Steve Davis
Robert Huffman
Robert Trelo
William Tanke
Emerson Delaney
Arlene Colvin
John DeMeo
Nathaniel Leonard

Visitors:
Herb Read - Izaak Walton
Bill Petrites - Highland
Ruth Mores - Hammond
Jim Flora - R.W.Armstrong
Cecilia Wallace - NIRPC staff
Mike Vander Heyden - Dyer Construction
Greg Taylor - Z107 Radio
Ken Smith - Div.of Water, IDNR
Pete Zak - South Shore Marina
Mary Jane Zak - ”
Charles Sir - Izaak Walton
LTC Robert Stockbower - Corps
Dave Hunter - Corps
Mara Candelaria - Congressman Visclosky’s staff

The minutes of the August 4, 1994 meeting were approved by a motion from Chuck Agnew; motion seconded by Robert Trelo; motion passed unanimously.

The Executive Director, Dan Gardner, introduced Col. Robert E. Stockbower, the new colonel at the Chicago District who has replaced Col. Reed. Colonel Stockbower addressed the Commission and thanked them and staff for all their work to date. He proceeded to reaffirm the $3.3 million of Federal monies secured for FY95 but expressed concern that the State monies received may not be enough to keep the project on schedule. He stated he was indeed pleased with the accomplishments made in the area of minority contracting. He reported that the technical report regarding mapping for Wicker Park Manor in Highland has been sent out so the town of Highland can proceed with FEMA. It is hoped that 50% completion for Wicker Park Manor can be met by 10/15/94.
LCRBDC Minutes
September 1, 1994
Page 2

The Colonel also stated the completed stages and completed demolitions will be turned over to us this fall. Mr. Gardner asked the Colonel about the letter from U.S. Dept. of Interior. He said the Corps would commit to the EIS requested in the U.S. Fish and Wildlife letter. Mr. Gardner also inquired about community meetings being held, with the Corps in attendance, in order to inform those residents wanting their questions answered. The colonel readily agreed that the Corps would attend any public meetings we wish to schedule.

Executive Director’s Report - Mr. Gardner referred to our letter to the State Budget Committee for our hearing on October 19th. We have requested the Colonel to appear and he has planned on being there. His appearance will be a strong testimony to the legislators of the Corps’ interest they have in securing sufficient funding.

Land Acquisition Committee - Land Acquisition Chairman Chuck Agnew made a motion to approve and sign the right of entry for Stage I Phase 4 Demolition; motion seconded by Nathaniel Leonard; motion passed unanimously.

Mr. Agnew then made a motion to approve and sign the revised right of entry for Stage II Phase 3A which now includes Marathon; motion seconded by Arlene Colvin; motion passed unanimously.

Mr. Agnew made a motion to pursue acquisition, including condemnation if necessary, DC447; motion seconded by John DeMeo; motion passed unanimously.

Mr. Gardner talked about the meeting with Gary Parks & Recreation held this afternoon. The purpose of that meeting was to emphasize to the Gary Park Dept. the importance of getting the needed easements and to discuss the greenhouse specifications. Several meetings will take place to work out technical aspects of an acceptable greenhouse. Lou Casale emphasized the need for the easements from Gary Park Board for INDOT & Gary-Hobart water line relocation. William Tanke questioned the cost of the greenhouse and the lack of cooperation of Gary Park Board. Discussion was held on the considerable amount of land that is indeed needed from the Park Board.

Project Engineering Committee - Mr. Huffman reported that the construction at Stage II Phase 3A is about 18% complete. He also informed the Commission that the grass has been cut in Stage III area. As the stages are completed, they will be turned over to the Commission for maintenance.
Mr. Huffman also stated that many questions have arisen from the residents in Stage IV Phase 2 regarding a drainage ditch and/or drainage culvert that is planned to be constructed along Colfax to Burr. Staff will schedule a meeting time and place for those residents to be informed of the pending work, along with the Corps present to answer questions.

He reported that Wicker Park Manor construction is at about 38% complete. The levee is up to level of the old levee. Some soil borings were taken on the old levee some time back. Some analysis of the old clay will have to be taken to determine suitability.

Regarding the Erie R.R. bridge removal, Mr. Huffman made a motion to award the contract to the low bidder, Dyer Construction Company, for a bid of $25,000; motion seconded by Emerson Delaney. The attorney will prepare an agreement upon receiving the performance bond and insurance. Removal must begin within 15 days after receiving notice to proceed and must be completed within 30 days. The town will be informed and invited to the pre-construction meeting. Mr. Agnew expressed concern with Dyer receiving the bid. Mr. Petrites, a resident near Wicker Park Manor, hoped that with Dyer receiving this award, his construction levee work will not slow down. Mr. Vander Heyden assured him it would not. Chairman George Carlson expressed delight that the bridge will finally be removed. He has advocated its removal for many years.

Marina/Breakwater Committee - Committee Chairman Bill Tanke gave the marina report. He reported that we are still awaiting the final Corps approval on the marina permit. After several telephone calls this week, it appears that the Detroit Corps office will make final comments and are prepared to write the permit.

Sand excavation is still underway. Below grade sand removal has not yet begun.

Mr. Gardner referred to Mara Candelaria, representing the Congressman’s Office, in regard to a meeting that was held in an attempt to identify Indiana projects for sand use. Mr. Gardner emphasized the Commission’s commitment to sand mitigation. He thanked Mara for organizing that meeting.

Mr. Tanke has been in communication with Abonmarche representatives in an attempt to justify their claims submittal and authorize further work that needs to be done. He has not received the documentation he desires yet so further authorization is still on hold.
Finance/Policy Committee - Treasurer John DeMeo presented the financial status report for July as well as the claims amounting to $55,240.89. Mr. DeMeo made a motion to approve paying the pending claims; motion seconded by Bob Huffman; motion passed unanimously. Mr. DeMeo also referred to a budget amendments sheet on page 14 in the agenda packet. The budget amendment only included the transfer of monies only from one budget line to another. He then made a motion approving the budget amendment; motion seconded by Bob Huffman; motion passed unanimously.

Other Business - Bill Tanke expressed his concern regarding the Commission accepting portions of the project for maintenance as they are completed. He felt that enough emphasis has not been put on the issue of maintenance. We should be receiving a maintenance manual from the Corps that will give us guidance. He suggested that a sub-committee under the auspice of the Land Acquisition/Management Committee be formed to start looking into this issue. All the members expressed an interest of serving on that committee.

Statements from the floor - Herb Read had attended the meeting that was held regarding sand mitigation and beach erosion. He said the meeting went very well and he appreciated the efforts of all involved. However, he expressed his dismay that monies could be found for the breakwaters and the marina site, but no monies are to be had to move sand.

Ruth Mores, resident from Hammond, expressed her interest in attending the meeting that would be scheduled shortly with some of the east reach residents between Colfax and Burr Street. She sees some of the same problems with the drainage issue facing these residents that she anticipates will be forthcoming when the project comes to the west reach and, namely, in her neighborhood. Mr. Gardner told her she will be invited when that meeting is set.

There being no further business, the next Commission meeting was scheduled for Thursday, October 6, 1994. The Commission meeting will be held back at the Commission offices in Portage.

/sjm
September 21, 1994

Ms. Jean Blackwell, Director
State Budget Agency
State House
Indianapolis, Indiana 46204

Dear Ms. Blackwell:

The Little Calumet River Basin Development Commission is forwarding, as requested the following information and documentation regarding the Commission's operation and in support of the Commission's $8 million 1995-97 State Biennial Capital Budget request. With Federal flood control construction in full swing, this upcoming budget session is the most critical in the project's history with literally in the balance the success of maintaining the access to Federal construction funds in the amount of some $42 million and keeping to a needed Federal construction schedule dependent upon the amount of state appropriations.

This submission attempts to answer directly and completely the requested information.

A. MISSION STATEMENT AND GOALS FOR 1993/95 BIENNIAL

The Little Calumet River Basin Development Commission was created in 1980 by the Indiana General Assembly for the explicit purpose of being the responsible non-federal sponsor agency with the U.S. Army Corps of Engineers for federally funded flood control, recreation and recreation/navigation improvements along the Little Calumet River in Lake and Porter Counties. This prescribed mission as well as the Commission's authority and powers are directly related to the successful pursuance of the Federal construction of the $113 million project in a quality, cost effective and timely manner.
Additional documentation of the principal mission of the Development Commission is contained in the "Local Cooperation Agreement" between the Development Commission and the Federal Government, U.S. Army Corps of Engineers, which was signed August 16, 1990 committing Federal appropriations for construction of the project. This Local Cooperation Agreement was submitted as documentation for the 1991/93 Biennium Budget and a copy is again provided for your reference.

Specific goals for the 1995/97 Biennium center on the Development Commission's ability to meet the responsibilities and Federal construction schedule resulting from the Local Cooperation Agreement. They are:

(1) Secure sufficient State appropriations to meet non-federal obligations to maintain the Federal construction schedule and leverage the spending of some $42 million in new Federal construction contracts scheduled for the 1995/97 biennium period
   • $8 million State appropriation will allow this leverage of Federal construction funds

(2) Utilize available State allocations to budget staff resources and contract services to meet required items of non-federal cooperation. Namely:
   a. Acquire lands, easements, and rights-of-way needed to allow Federal construction on public lands on schedule
   b. Accomplish needed utility modifications through contracts with the affected utilities to protect the service integrity of the utility and allow Federal construction to proceed.
   c. Advocate for and coordinate State Highway Department and County Highway Department bridge improvements in sequence with the flood control construction schedule.
   d. Secure necessary cash to meet the required 5% non-federal cash contribution for construction segments (Must be placed in escrow up front of construction award).

(3) Continue to conduct briefings and public meetings with local elected officials, affected residents, area civic/business groups and environmental organizations to maintain strong local support and current information dissemination regarding project. To date, bipartisan political, environmental interest groups, and general community support has been achieved and the Development Commission board and staff are committed to maintaining that support.
(4) Continue to work with the city of Portage to fulfill construction commitment of a 250 slip public marina facility with four (4) public launch lanes and public access, fishing and walkway amenities. Marina development for 1996 boating season will complete the non-federal obligation (50%) of twin rubble-mound breakwaters at the mouth of Portage Burns Waterway constructed in 1984 by the U.S. Army Corps of Engineers contractor.

B. PROGRESS REPORT ON ACHIEVEMENTS IN 1993/95 BIENNIIUM

Significant progress was made during the 1993/95 State biennium period as the Federal project construction swung into full gear, with the Little Calumet River Project the largest federally funded construction project in the Corps of Engineers budget in the state of Indiana. Listed below by major categories are significant project achievements:

- APPROPRIATIONS PROGRESS

  - Federal Appropriations for flood Control Construction
    - $11 million in FY 1993
    - $16 million in FY 1994
    - $3.3 million in FY 1995 (reduced funding due in part to carryover amounts of Federal funds remaining from FY 93/94, partially caused by less than full funding from State legislature.)

  - State General Assembly Appropriations
    - $4 million included in 1993/95 State biennial budget for flood control project
    - $1 million included in 1993/95 State budget to the city of Portage for public marina project

  - Indiana Waters Grant (IDNR) of $245,000 to Portage Park Dept. for Portage public marina
FLOOD CONTROL LEVEE CONSTRUCTION PROGRESS

- North flood protection levee between Broadway and Harrison Streets (Gary) completed. (Dyer Construction Co. - $357,000)
- North flood protection levee between Harrison and Grant Streets (Gary) completed. (Dyer-Ellas Construction - $1,220,386)
- Flood protection levees between Grant and Chase Streets (Gary) completed. (Kiewit Western Co. - $6,564,520)
- Wicker Park Manor levee in Highland awarded for construction in October, 1993. (Dyer Construction - $998,630) 50% complete.
- South flood protection levee between Georgia Street and Martin Luther King Drive (Gary) awarded for construction July 1994. (Ramirez-Marsch - $2,275,023) 60% complete

STATE HIGHWAY DEPARTMENT PROJECT COMMITMENTS

- Indianapolis Blvd. bridge raising/reconstruction project scheduled for 1995 construction season (INDOT)
- I80/94 & Georgia Street Little Calumet River crossing culverts scheduled for enlargement/reconstruction in 1995 (INDOT)
- Grant Street bridge over Little Calumet River/interchange raising project committed to by INDOT for 1998

LAKE COUNTY HIGHWAY COMMITMENT

- Burr Street bridge over Little Calumet River project commitment
- Federal Highway Administration concurrence with using 80% federal funding share for State bridge project reconstructions as eligible 25% share local cost.

INTER-AGENCY AGREEMENTS

- Conceptual agreement with Gary Parks & Recreation Department, Indiana University Northwest, and city of Gary on north Gleason Park development
- Agreements with Gary Sanitary District, city of Gary, and Lake County on Black Oak sewer project, pumping station, Burr Street widening project
- Agreement with town of Ogden Dunes for use, transportation and placement of ±20,000 cubic yards of clean sand from public marina on beachfront to mitigate erosion
- Agreement with INDOT, NIPSCO, Gary Hobart Water Corp. on needed project utility relocations
CORPS COMMITMENT ON MINORITY PARTICIPATION

- Corps commitment for local and minority construction participation, along with Congressman Pete Visclosky, the Federal Small Business Administration and minority interests, an agreement was reached to commit to a 40% commitment level from the Corps. This 40% applies to labor participation and contract amount.

C. DEVELOPMENT COMMISSION NEEDS, PROBLEMS, OPPORTUNITIES FOR 1995/97 BIENNium

The needs, problems and opportunities for the 1995/97 State Biennium Budget are all tied to the $8 million Development Commission appropriation request. Literally, this biennium budget is the most critical in the project's life.

This statement can be made because the U.S. Congress, with strong support from Congressman Visclosky and Senators Lugar and Coats, have secured a total of $30.3 million in Federal construction funds for the period covering the Federal Fiscal Years of 1993, 1994 and 1995. This period generally covers the State 1993/95 biennial budget period. The crisis is that without all of the requested $8 million appropriation being included in the State’s 1993/95 Capital Budget, significant project delays in construction will be unavoidable. (This is evidenced in part by the $3.3 million Federal appropriation in FY 1995 - due somewhat to reduced capacity of the Development Commission to access all the non-federal funds required to meet our project obligation to allow Federal construction awards.

The State funding crunch is exacerbated by the inability of the Development Commission to access for allocation by the Budget Committee the $4 million from the 1989/91 and 1991/93 Legislative sessions which were earmarked from Build Indiana Funds.

This unavailability from the Build Indiana Fund is now beginning to impact the Development Commission’s ability to meet the Federal schedule for construction driven by full Federal appropriations to the Corps of Engineers budget in yearly increments vs. State biennial capital budgets.

This situation is reaching a crisis stage and needs direct attention from the Bayh Administration and the General Assembly to protect the ability of the Indiana congressional delegation to continue to secure full Federal construction funding thus allowing Federal construction contracts to be let on time. This would bring needed flood protection in a timely manner and reduce cost increases to the project made inevitable by inflation as construction lettings are put back - not for lack of Federal construction funds, but for lack of State support to meet upfront items of cooperation.
The Development Commission cannot state strongly enough the critical nature of this problem and the potential impact it holds for the successful pursuance of this extremely important flood control, recreation, environmental protection, and economic development project for northwest Indiana.

As documentation of the "funding crisis" for this State budget session, included is the current Federal construction schedule (submitted on August 16, 1994 in our 1995/97 budget request). I have drawn the "boundaries" of the 1995/97 budget period over the current schedule and what is revealed is that the Corps of Engineers can begin construction on all project segments within the 1995/97 budget period. The history of Federal support to date makes a strong case that this schedule, while very ambitious, is attainable from a Federal funding viewpoint. The implications for this schedule are obvious for needed State appropriations of $8 million, at a minimum, to allow over $67.5 million in Federal construction funds to be spent in Indiana.

D. ORGANIZATION CHART

![Organization Chart Diagram]
**E. PROJECT "PERFORMANCE EFFICIENCY" MEASUREMENT**

The Little Calumet River Basin Development Commission is not a typical service oriented government agency providing direct public programs/services but rather the non-federal partner to cause a flood control/recreation project to be built by the Federal government. In that capacity, performance accountability and project "correctness" is focused on two areas: (1) the design-construction process for each project segment development with the U.S. Army Corps of Engineers; and (2) the cost, social impact/acceptance, environmental sensitivity, political support as the result of design/construction approaches.

The stated goal of the Development Commission is to facilitate Federal construction of the best engineered approach at the least cost in the most expeditious schedule feasible.

To accomplish these project construction efficiency goals, a process which calls for two reviews during design and even for a "value engineering" process by the contractor after construction contract award, is used. Design/engineering reviews are conducted at the "preliminary design" phase by the Development Commission's consultant engineer, Commission staff and shared with the city/town engineer for community input/concurrence. Close coordination with staff engineers at the Indiana Department of Natural Resources provides additional input into the best, most cost effective approach. With this input, "Final Draft Design" plans are prepared and again reviewed with official written comments prepared if major differences are still present. After contract bidding and construction award, the contractor can submit "value engineering" proposals aimed at achieving cost savings and more efficient designs. As incentive, the contractor can keep a percentage of the savings if his idea is accepted.

Project engineering at the intersection of utility lines and highways involves the respective utility or highway departments, the Corps of Engineers and the Development Commission. Needed utility and highway/bridge improvements are gauged by project design needs and "betterments" or upgrades are not allowable for project cost reimbursement, but are the sole responsibility of the respective utility/highway department.

In this process described above, structured reviews are conducted at several key points to ensure "performance efficiency" of the design and construction method. Below are listed the key five criteria that each design is reviewed:

1. **Best engineering design and construction method** to achieve construction integrity of each project feature;
2. **Most cost effective approach** to build this design;
3. **Environmentally acceptable** design and construction method;
4. **Social impacts acceptable** for each construction segment by those affected;
5. **Elected officials support** for design/construction method in community affected.
In conclusion, I have attempted to answer the questions as fully and accurately as possible and portray the reality of the situation facing the Development Commission. The Commission appreciates the past support of the Budget Agency staff and the Indiana General Assembly in providing continuous support for this project leading to the current Federal construction and asks for continued support at this critical stage.

Sincerely,

[Signature]
Dan Gardner
Executive Director

/sjm
encl.
Mr. David Hunter  
U.S. Army Corps of Engineers  
Chicago District  
111 North Canal Street  
Chicago, IL 60606

Re: Town of Griffith  
Little Calumet River Flood Control Project

Dear Mr. Hunter:

In March of this year, the Town Council of the Town of Griffith approved and recommended the proposal of the Little Calumet River Basin Commission to construct a levee along the south line of the MIPSCO right of way from Cline Avenue on the west to Colfax Avenue on the east. We understood the levee would be constructed to the Corps Flood Control elevation for this area of 603.40. We are very concerned that the Town of Griffith is afforded the same level of protection as all other developed areas along the river.

Recently we met with our consulting engineers, Lawson-Fisher Associates, to discuss the status of the proposed pump station relocation project which is necessary due to the pending Indiana Department of Transportation (INDOT) Cline Avenue Interchange reconstruction project. They informed us that the levee along the north side of River Drive from Cline Avenue to the EJ&E Railroad is to be constructed only to elevation 602.00 and to a different set of standards than the rest of the Corps project. The Town of Griffith respectfully requests that the levee thru this area be constructed to elevation 603.40 and to the same set of standards as all other portion of the Corps project. This area contains both residential and industrial facilities.

We would be happy to meet with you to discuss the proposed levee construction in more detail. Thank you for your consideration of our request and we look forward to hearing from you.

Very truly yours,

[Signature]
Merle D. Colby  
Griffith Town Councilman

cc: Robert Schwert  
Dan Gardner  
John Fisher
September 14, 1994

Little Calumet River Basin
Development Commission
6100 Southport Road
Portage, Indiana 46368

ATTENTION: DAN GARDNER, EXECUTIVE DIRECTOR

REFERENCE: SUPERIOR - DYER JOINT VENTURE SAND REMOVAL AGREEMENT

Dear Mr. Gardner:

On July 7, 1994, the Commission approved the removal by our client, Dyer Construction Company, of up to 100,000 cubic yards of sand from the Portage Marina Development site for use at a recreational development project at the Port of Illinois. Please be advised that there is a need for an additional 50,000 cubic yards of sand at this same project, and which need Dyer Construction would like to fill by removing such sand from the Portage Marina Development site under the Superior - Dyer Sand Removal Agreement. Therefore, Dyer Construction, has directed me to provide you with this notification and request for approval of an extension of the Commission’s consent to the quantity of sand that can be used for this project, so as to enlarge the quantity of sand for this project in Illinois to a 150,000 cubic yard amount.

Please contact us if you need further information about this project, or the use of sand requested.

Sincerely,

Patrick A. Mysliwy
Attorney at Law

cc: Lou Casale, Commission Attorney
Dyer Construction Co., Inc.
Clearing the way
Excavation continues on the Portage public marina basin. But until the city receives its long-awaited permit from the U.S. Army Corps of Engineers, construction cannot begin. City officials hope to receive the permit by the end of the week.
LITTLE CALUMET RIVER BASIN DEVELOPMENT COMMISSION
FINANCIAL STATEMENT
JANUARY 1, 1994 - AUGUST 31, 1994

CASH POSITION - JANUARY 1, 1994
CHECKING ACCOUNT
LAND ACQUISITION 76,807.73
GENERAL FUND 163,792.37
TAX FUND 1,493.97
INVESTMENTS 1,016,000.00
ESCROW ACCOUNT INTEREST 32,799.47

RECEIPTS - JANUARY 1, 1994 - AUGUST 31, 1994
LEASE RENTS 28,805.45
INTEREST INCOME 11,181.29
LAND ACQUISITION 445,866.30
MISCELLANEOUS INCOME 33,808.03
ESCROW ACCOUNT INTEREST 21,306.88
KRBC REIMBURSEMENT RE: TELEPHONE CHARGE 1,409.51
REAL ESTATE TAXES 594.86

TOTAL RECEIPTS 1,290,893.54

DISBURSEMENTS - JANUARY 1, 1994 - AUGUST 31, 1994
1993 EXPENSES PAID IN 1994 52,004.57
PER DIEM EXPENSES 2,655.00
LEGAL SERVICES 1,983.31
NIRPC SERVICES 48,719.86
TELEPHONE EXPENSES 3,572.10
TRAVEL & MILEAGE 738.00
PRINTING & ADVERTISING 315.09
BONDS & INSURANCE 5,732.63
MEETING EXPENSES 1,544.36
LAND ACQUISITION
LEGAL SERVICES 27,958.46
APPRAISAL SERVICES 8,720.00
ENGINEERING SERVICES 18,563.36
LAND PURCHASE CONTRACTUAL 68,656.53
LAND MANAGEMENT SERVICES 45,397.00
PROPERTY & STRUCTURE 56,522.47
MOVING & RELOCATION 2,950.00
REAL ESTATE TAXES 1,251.20
PROPERTY & STRUCTURE INSURANCE 19,450.00
UTILITY RELOCATION COSTS 142,698.78
LAND CAPITAL IMPROVEMENT 39,965.00

TOTAL DISBURSEMENTS: 549,397.72

CASH POSITION - AUGUST 31, 1994
CHECKING ACCOUNT
LAND ACQUISITION 111,747.68
GENERAL FUND 100,796.42
TAX FUND 1,817.69
INVESTMENTS 1,016,000.00
ESCROW ACCOUNT INTEREST 54,106.35

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<td><strong>$81,828.28</strong></td>
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